## MINUTES OF REGIONAL RESOURCE STEWARDSHIP COUNCIL MEETING

January 31, 2002 Huntsville, Alabama

## **Present**

- 1. Mr. Lee Baker
- 2. Mr. Jimmy Barnett
- 3. Senator Roger Bedford, Jr.
  - 4. Mr. Austin Carroll
  - 5. Ms. Ann Coulter
  - 6. Mr. Bill Forsyth
  - 7. Mayor Thomas Griffith
    - 8. Ms. Julie Hardin
- 9. Dr. Kathryn J. Jackson (DFO)
  - 10. Ms. Miles Mennell
  - 11. Mr. W. C. Nelson
  - 12. Ms. Elaine Patterson
- 13. Mr. Bruce Shupp (Council Chair)
  - 14. Dr. Stephen A. Smith
  - 15. Mr. Greer Tidwell, Jr.
- 16. Mr. Dave Wahus (Council Consultant)

## Absent

17. Mr. Phil Comer 18. Mr. Karl Dudley 19. Mr. Al Mann 20. Mr. Herman Morris, Jr. 21. Mr. Jim Sutphin 22. Dr. Paul F. Teague

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1. Transcript

- 2. TVA's Formal Response-of-Record to the Council's Second Round of Recommendations
  3. Draft Recommendation from the Legislative Action Working Group Federal Appropriations
  - 5. Copy of Slides from Presentation on Essential Stewardship Randy Trusley, TVA

Approved by

1	REGIONAL RESOURCE STEWARDSHIP COUNCIL MEETING
2	JANUARY 31, 2002
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6	LOCATION:
7	HUNTSVILLE MARRIOTT
8	5 TRANQUILITY BASE
9	HUNTSVILLE, ALABAMA 35805
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15	REPORTED BY:
16	KIMBERLY J. NIXON, RPR
17	NATIONAL REPORTING AGENCY 1255 MARKET STREET
18	CHATTANOOGA, TENNESSEE 37402 WWW.NATIONALREPORTING.COM
19	423.267.8059 800.261.8059
20	423.266.4447 (FAX)
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1	REGIONAL RESOURCE STEWARDSHIP COUNCIL
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3	MR. BRUCE SHUPP (COUNCIL CHAIR)
4	DAVE WAHUS (FACILITATOR)
5	SENATOR ROGER BEDFORD, JR.
6	MR. W. C. NELSON
7	MR. AL MANN
8	MAYOR THOMAS GRIFFITH
9	MR. BILL FORSYTH
LO	MR. HERMAN MORRIS, JR.
L1	MR. JIM SUTPHIN
L2	MS. ELAINE PATTERSON
L3	MR. LEE BAKER
L4	MR. JIMMY BARNETT
L5	MR. AUSTIN CARROLL
L6	MR. KARL DUDLEY

L /	MR. PHIL COMER
18	MS. ANN COULTER
19	MS. JULIE HARDIN
20	MS. MILES MENNELL
21	MR. GREER TIDWELL
22	DR. STEPHEN A. SMITH
23	DR. PAUL F. TEAGUE
24	
25	

MR. BRUCE SHUPP: Take your seats, 1 2 please. Good morning. I want to welcome all Council members and subcommittee members, TVA staff 3 and guests to the final meeting of the first chartered Regional Resource Stewardship Council. 5 6 Good morning, Greer. 7 MR. GREER TIDWELL: Good morning. MR. BRUCE SHUPP: This will be 9 strictly a business meeting. We had some reflection

on our two-year history last night. It was very

- 11 enjoyable, very positive, and for those of you that
- 12 missed it, I'm sorry you did.
- The first thing this morning we will
- 14 have Mr. Dave Wahus review the agenda.
- MR. DAVE WAHUS: If you will look at
- 16 the agenda that's on the table, it's different from
- 17 the one that was mailed to you. The items that are
- on the agenda are all the same, it's just they have
- 19 moved a little bit.
- The first presentation this morning
- 21 would be a presentation on the essential
- 22 stewardship, followed by the progress report on the
- 23 reservoir operation study, and then a break. The
- 24 feedback from TVA on the recommendations submitted
- 25 to the TVA Board of Directors will be done by Kate

- 1 Jackson, and then a recommendation from the water
- 2 quality subcommittee and a recommendation on the
- 3 appropriations funding of TVA non-power programs.
- 4 Following lunch, and the buffet

- 5 lunch, will be Salon B, which is just over on the
- 6 other side of the wall there behind Austin Carroll,
- 7 and then public comments starting at 1:00, followed
- 8 by discussions, and then the -- any last minute
- 9 business before we adjourn.
- 10 Does anyone have any questions or
- 11 changes that need to be made by the --
- 12 DR. KATE JACKSON: One thing that I
- 13 would like to have Janet Herrin do is just before
- 14 Dave Nye talks about the reservoir operations study,
- 15 just give a little brief update on what happened in
- 16 the storm last week and how the system performed,
- just so you-all have a little bit of information
- 18 about what's going on.
- MR. DAVE WAHUS: Okay. Any other
- 20 changes or any questions about the agenda? Well,
- 21 Mr. Chairman, I think we're about 25 minutes ahead
- 22 of our schedule. One administrative announcement,
- 23 the men's restroom is across the hall to the right
- 24 and the ladies' restroom is across the hall down to
- 25 the left just about to the end of hall, so don't

- 1 give up if you start walking down that way to find
- 2 it.
- 3 MR. BRUCE SHUPP: Okay. The first
- 4 speaker is vice president and controller of TVA,
- 5 Mr. Randy Trusley, who is going to talk to us about
- 6 essential stewardship, interpreted, that means, I
- 7 think, is the status of the appropriated -- the
- 8 programs that were funded with the appropriated
- 9 funds that now not funded with appropriated funds.
- DR. KATE JACKSON: If you will
- 11 recall, some of you had some questions about what
- 12 our spending levels are and where they have gone
- over the last several years as we have moved from
- 14 being funded by appropriations to being funded by
- 15 power revenues entirely, so Randy is going to talk a
- 16 little bit about that.
- 17 MR. RANDY TRUSLEY: Thank you, Kate,
- 18 and Mr. Chairman. I appreciate the Council allowing
- 19 me to come back. I came and spoke to you-all back
- 20 in the spring, I think it was, regarding just some
- 21 of the legislation that had been written around
- 22 appropriations in the past, and Kate asked me to

- 23 come and talk to you today about the funding of the
- 24 water and land stewardship program. And she didn't
- 25 really ask me to talk to you about any specific

- 1 thing, so I am going to just lay some information
- 2 out to you and allow you-all to ask questions.
- I think it would be best if I can
- 4 address your specific issues instead of those that I
- 5 might have or may know about. One thing, TVA does
- 6 appreciate the work that you-all have done. You-all
- 7 have spent a lot of time and a lot of resources and
- 8 giving us a lot of feedback, and we hope that the
- 9 dialogue continues in the future.
- Just to start you out, I want to
- 11 start out in 1997 just looking at the levels of
- 12 funding. This is millions of dollars for the land
- 13 and water stewardship programs. I have it in more
- 14 detail on another slide that we will talk about some
- 15 specifics, but this kind of gives you an idea of
- 16 what has happened since 1997.

17 It was a little similar -- as you go on back, there's a long story of TVA and its 18 19 appropriated efforts going back to the Reagan years 20 when we were zeroed out by the administration and 21 then funded by Congress. So you-all know a lot of 22 that history. There's been a lot of battles, some 23 of which we came out pretty well in and others we 24 haven't faired so well. So it gives you an idea of

25

10

the trends.

7

1 This is the information broken down by -- and I don't know how well you're going to be 2 able to read this. We will move on over into the 3 other years in a minute, but these are the areas 4 5 that typically have been reported to Congress, the areas that we in TVA have continued to track 6 7 expenditures by, primarily because those are the 8 areas that were important to our constituents. 9 If you will look in the area of the

capital, that's primarily driven by projects.

- 11 are things that pop up. That funding will shift
- 12 from one year to the next based on what is required
- 13 from a capital project perspective, both the dam
- 14 safety, particularly in the navigation area.
- One thing that is going on right now,
- 16 all of TVA's projects go through a project review
- 17 committee. It's every capital project that we have.
- 18 Janet Herrin that sits on that committee. It's a
- 19 committee of vice presidents in TVA.
- You can see in this year, in 2002,
- 21 we're spending about 13 million dollars on capital
- 22 projects in the water and land stewardship area.
- 23 Some of those -- I think it's dam safety
- 24 improvements or -- yeah, dam safety and capital
- 25 improvements that went up so much.

- 1 There again, it's the nature of those
- 2 type of expenditures, what is needed, and those
- 3 compete primarily on a safety and a regulatory
- 4 basis. Those are one of the top two categories of

- 5 TVA's prioritization. Janet represents that area
- 6 well, and I sit on that board with Janet.
- 7 And it's pretty interesting around
- 8 TVA, a lot has changed culturally, in the past, I
- 9 will say, five years we have spent a lot of time
- 10 educating TVA managers, TVA employees on the vital
- 11 mission of TVA. If any of you have ever attended a
- 12 Disney Institute seminar at Walt Disney World you
- 13 will learn about how Walt Disney introduces their
- 14 employees to the Disney company, and the first thing
- 15 they spend some time on is about the history and the
- 16 legacy and the creativity that started Disney.
- 17 About five years ago we started that
- 18 same type of initiative in TVA, is to rekindle and
- 19 bring back what we lost regarding our original
- 20 mission, and I think now you will find that almost
- 21 every employee in TVA understands the value of the
- 22 water, of the river system, the value of the
- 23 stewardship, the land that we own, and what our
- 24 responsibilities are and how those play into the
- 25 bigger picture of TVA.

- 1 A lot of that goes to Kate's credit.
- 2 She sits on the executive committee and she's pushed
- 3 these issues. She is very familiar with the
- 4 intricacies of how the balance works and what our
- 5 mission is, and she's pushed that in a way that has
- 6 really sold a lot of our upper executives.
- 7 I think we have a board now who
- 8 understands that mission and is committed to that
- 9 mission, and I see -- I think you can see, just by
- 10 the way our company is looking at this particular
- 11 aspect of TVA, it's not something that we're
- 12 choosing to neglect.
- Some of the areas of the -- in the
- 14 expenditures, I will just hit a couple of brief
- issues, Kate came into this role in the former
- 16 resource role in 1995. There was a lot going on.
- 17 You will look in 1997, we were spending about 97
- 18 million dollars on these particular programs.
- 19 A lot of things happened in that
- 20 year, and particularly, there was a lot of
- 21 consolidation that went on. A lot of efficiencies
- 22 were gained, a lot of costs were pushed out that did

- 23 not necessarily impact the programmatic levels.
- There was also a lot of carry forward
- 25 issues from former higher appropriations that we

- 1 were -- spent in that particular year, but you will
- 2 see the big hitter is in the reservoir land O&M area
- 3 where we had two organizations basically doing the
- 4 same thing, not exactly the same thing, but there
- 5 were two organizations that were competing, and
- 6 there was a significant change in Kate's
- 7 organization at that time to better integrate those
- 8 and we got some efficiencies out.
- 9 There was also another programmatic
- 10 change, we began looking at our campground
- 11 situation. We began leasing some of those out or
- 12 turning some of those over to some counties. So you
- 13 can see that change there, but there was some
- 14 efficiences gained by that.
- 15 Everything else primarily you will
- 16 see is funded at about the same level. Some of it

- increasing, some of it goes up and down based on
- 18 initiatives that that particular program may have.
- 19 There again, there are some projects within the O&M
- 20 side just like the capital side that are treated
- 21 appropriately as projects.
- So with that, I don't know how well
- 23 you have been able to tie all of that together.
- 24 We're kind of splitting it apart, but I would like
- 25 to open up for some questions. I can take you back

- 1 probably to the early '80s is about as far as my
- 2 history goes, so I can help back to that far, but
- 3 anything prior to that, we're going to have to go do
- 4 some research on.
- 5 So questions? Things that come to
- 6 your mind?
- 7 Yes, sir.
- 8 MR. BRUCE SHUPP: Randy, back in the
- 9 late '90s, '97, '98, when was the appropriation cut
- 10 off, '99 or --

- MR. RANDY TRUSLEY: '99 was the last
- 12 year.
- MR. BRUCE SHUPP: That was 50
- 14 million?
- MR. RANDY TRUSLEY: 50 million.
- MR. BRUCE SHUPP: And I think it was
- 17 70 the year of '98?
- MR. RANDY TRUSLEY: And 106, I think,
- 19 the year before.
- MR. BRUCE SHUPP: So what you're
- 21 saying is that the expenditures by TVA on
- 22 stewardship didn't always follow the appropriations?
- 23 MR. RANDY TRUSLEY: That's correct.
- 24 If you will recall, our appropriations covered like
- 25 five areas. One of those was land between the

1 lakes, which is not in here. The other one was the

- 2 Environmental Research Center at Muscle Shoals. The
- 3 other area was economic development. So, I guess,
- 4 four areas. The other area was water and land

- 5 stewardship.
- 6 Historically if you could track it
- 7 through some of the accounting changes throughout
- 8 TVA, you will find that that water and land
- 9 stewardship number has gone up a little bit with
- 10 inflation over time, if you go back the last ten or
- 11 15 years, but there are a lot of intricacies tied
- 12 with those appropriated dollars. Sometimes you
- 13 didn't get the -- you didn't see the value of that
- 14 level of funding always hit the ground. It would go
- 15 someplace else.
- When you are tied to appropriations
- and you're tied to congressional appropriations,
- 18 there are things that happen in those appropriations
- 19 where you don't control where that money goes. And
- 20 I think we are in the situation now where we control
- 21 where the money goes and we're trying to allocate
- that and spend it on the things that bring the best
- 23 value to the Valley, and I think we have
- 24 accomplished that.
- Yes, sir, Austin.

- 1 MR. AUSTIN CARROLL: This year for
- 2 2002 it looks like there's a jump of about -- you
- 3 know, somewhere in the neighborhood of 16 million
- 4 dollars and they are in, it looks like, two
- 5 principal areas, one of them in capital
- 6 improvements, and then the other one heritage
- 7 archeological something or another resources, is
- 8 that right?
- 9 MR. RANDY TRUSLEY: That's correct.
- 10 MR. AUSTIN CARROLL: What does that
- 11 say?
- 12 DR. KATE JACKSON: Heritage cultural.
- MR. AUSTIN CARROLL: Cultural
- 14 resources, I couldn't read it. But could you
- 15 elaborate on those two areas and what those
- 16 increases are?
- 17 MR. RANDY TRUSLEY: I can speak well
- 18 to the dam safety, and I'm going to defer a little
- 19 bit to Bridgette on the cultural resources, but on
- 20 the dam safety issues that is, again, primarily some
- 21 projects and some backlog.
- I think a year or two ago Janet went

- in and did an assessment of our dam safety program
- 24 and found some delinquencies, and we committed to
- 25 catching those up and it's kind of a backlog and

- 14
- 1 getting that -- those things taken care of.
- 2 And on the cultural resources,
- 3 Bridgette, I'm kind of going to think those are
- 4 projects, too.
- DR. KATE JACKSON: I can take that,
- 6 Bridgette. That's just based on the projects that
- 7 we're doing, the land reviews that we're going
- 8 through, and the land use planning activities that
- 9 we do reservoir by reservoir, and that just depends
- 10 on how you schedule those.
- I think you might be looking at the
- line below that though, that's only a \$700,000
- 13 change. The line below that is the total O&M.
- MR. AUSTIN CARROLL: I was looking at
- 15 the next to the last line.
- DR. KATE JACKSON: And that's the

- 17 total of those O&M -- that whole O&M column?
- MR. AUSTIN CARROLL: Okay. Okay. I
- 19 couldn't see the left-hand part.
- 20 SENATOR ROGER BEDFORD: Kate, when
- 21 you speak to backlog, can you give us some kind --
- 22 will this get you current on your projected
- 23 maintenance schedule and capital improvement
- 24 schedule or should you anticipate further backlogs
- 25 that you're trying to bring on line?

- DR. KATE JACKSON: There will be a --
- 2 a constant backlog. So what we -- what we're
- 3 attempting to do is keep the backlog relatively
- 4 level so that there's always -- always projects in
- 5 the pipe line but we are not having either the
- 6 assets or the projects sort of back up too far on us
- 7 so that they are not increasing.
- 8 Does that answer your question?
- 9 SENATOR ROGER BEDFORD: A little bit.
- 10 So you have still got more capital needs than you

- 11 have revenue available for?
- DR. KATE JACKSON: Yeah. And that's
- 13 true in every business across the country.
- 14 SENATOR ROGER BEDFORD: I would think
- 15 so.
- DR. KATE JACKSON: Yeah.
- 17 MR. AUSTIN CARROLL: I'm still
- 18 curious. What are we talking about when we talk
- 19 about dam safety improvements? I mean --
- MR. RANDY TRUSLEY: Well, you're
- 21 looking at things like the spillway gates to make
- 22 sure they're operational, the chains and mechanisms
- 23 that control those waterways, emergency spillways
- 24 associated with that.
- DR. KATE JACKSON: There are two

- 1 pieces of the dam safety program. One is dam safety
- 2 O&M where we go out and do the inspections and
- 3 ongoing activities to examine the status of the dam
- 4 structures, all the appurtenant structures that are

- 5 beside the dams, and then all of the lock structures
- 6 and the spillway gates, all the sluices, all the
- 7 extra structures that there are associated with the
- 8 dam. So part of that is the activities to
- 9 constantly inspect.
- 10 Then there's also a program -- there
- 11 are two pieces of the other program, one is to just
- 12 do ongoing capital improvements on some of those
- 13 projects, chains and cables and painting the gates
- 14 and coatings, and part of it is to make sure we are
- 15 always up to the federal dam safety guidelines.
- 16 And about 15 years ago we started a
- 17 ten-year program to get us up to the federal dam
- 18 safety guidelines, and some of that included
- 19 reexamination of the probable maximum flood and
- 20 upgrading some of those dam structures so that we
- 21 would be where we needed to be with respect to those
- 22 PMF's.
- If you want more detail, I'm sure
- 24 Janet would be happy to provide it.
- MR. RANDY TRUSLEY: Other questions?

- DR. KATE JACKSON: The dam safety --
- 2 some of those capital are also bridge structures.
- 3 TVA owns a lot of bridges, you know, as you either
- 4 cross dams or cross some of the reservoir property,
- 5 so those bridges often need either redecking or
- 6 repainting some -- there are some that are in fairly
- 7 bad shape.
- 8 MR. AUSTIN CARROLL: And all of this
- 9 money comes out of power funds, is that right?
- 10 MR. RANDY TRUSLEY: That's correct.
- DR. KATE JACKSON: That's right.
- 12 MR. BRUCE SHUPP: Any more questions?
- MR. GREER TIDWELL: Randy, on the
- 14 land O&M, land use strategy, and hazardous waste,
- 15 I'm just trying to get a general idea, is hazardous
- 16 waste a very small part of that?
- 17 MR. RANDY TRUSLEY: Sometimes, but
- 18 there again, there are some projects that pop up.
- 19 guess three come to mind where you find something
- 20 that has been there since the '20s or even the
- 21 1800's. The Florence Wagon Works come to mind here
- 22 in Alabama where there was a lot of lead paint and

- 23 those things can get very expensive.
- 24 MR. GREER TIDWELL: So the hazardous
- 25 part of that is cleanup as well as -- it shouldn't

- 18
- 1 be current operational facilities, it's all cleanup.
- MR. RANDY TRUSLEY: It's all cleanup.
- 3 MR. GREER TIDWELL: Can you give
- 4 me -- is it half of that 15 million number or --
- DR. KATE JACKSON: No, it's
- 6 significantly less than, and it changes depending
- 7 upon what is found. I mean, we --
- 8 MR. GREER TIDWELL: Sure. I make a
- 9 living doing that. I understand.
- DR. KATE JACKSON: We currently don't
- 11 have enormous hazardous waste projects ongoing.
- MR. RANDY TRUSLEY: Those things -- I
- 13 think the maximum we would probably spend on those
- in any one year would be about a million, a million
- 15 and a half dollars.
- MR. GREER TIDWELL: I'm just trying

- 17 to get a feel for the land management dollars.
- MR. RANDY TRUSLEY: That's only when
- 19 they pop up.
- MR. BRUCE SHUPP: Thank you, Randy,
- 21 very much.
- MR. RANDY TRUSLEY: Thank you-all.
- MR. BRUCE SHUPP: Janet, storm
- 24 status?
- MS. JANET HERRIN: It rained.

- DR. KATE JACKSON: Actually, what
- 2 happened was Janet went to a board meeting in Muscle
- 3 Shoals and talked about the status of the system,
- 4 wherein she said, it's really, really dry, and I
- 5 think about 15 minutes after the board meeting
- 6 adjourned it started to rain and it did rain.
- 7 MS. JANET HERRIN: And it rained and
- 8 it rained and it rained. I would like to take just
- 9 a minute, I won't take a lot of David's time, but
- 10 just a minute to give you an update.

- 11 If you -- the way the sequence went
- 12 was week before last we had about 2 inches of rain,
- 13 and I will give you some exact statistics, and then
- 14 last week we had anywhere from 3 to 5 inches of
- 15 rain. So it was -- actually, if you will look, it
- 16 was two storms over a two-week period. And if you
- 17 look over that two-week period, we had about
- 18 5.8 inches of rain across the watershed.
- In the last storm, the second storm
- 20 above Chattanooga, we had 3 and 1/2 inches of rain,
- 21 below Chattanooga we had 4 and 1/2 inches of rain,
- 22 high spots up to 8 and 1/2 inches, so that's quite a
- 23 bit of rain coming into the system.
- 24 If you look at the flow past
- 25 Chattanooga, two weeks ago we were seeing 11,600

1 CFS, which was 94th out of 100 years of record of

- 2 fairly dry for this time of the year. After the
- 3 storm, or during the storm, we saw 171,000 CFS pass
- 4 Chattanooga, that's the second largest flow past

- 5 Chattanooga on that day.
- 6 So the rain came. It did run off.
- 7 We were able to use the storage. We had a 1 million
- 8 acre feet of water that we stored in the tributary
- 9 projects, which is exactly what they are designed
- 10 for. If you think about, what does that translate
- into, they gave me a fun fact, I thought this
- 12 interesting, that would be the equivalent of filling
- 13 Douglas from 940 to 994 twice, that's a lot of
- 14 water.
- Navigation was closed below
- 16 Chickamauga. When the flow rate gets too high you
- 17 have to close navigation. It was closed last week.
- 18 We reopened Wednesday morning. Chattanooga saw high
- 19 water of 27 feet, flood stage is 30 feet, but you
- 20 start getting damages at 28 feet. So we were right
- 21 below the damage level.
- 22 If you look -- you hear us talk about
- 23 damages averted, at Chattanooga we averted 27
- 24 million dollars in damages, the system did. We also
- 25 saw 8 million dollars in damages averted at

- 1 Fayetteville. We did have some localized ag.
- 2 flooding at Savannah and Florence, about 5 feet
- 3 above the flood stage in those two areas.
- 4 If you look at the -- a couple of the
- 5 tributaries, I think it was interesting, they rose
- 6 fairly quickly. Just to give you an idea, Great
- 7 Falls rose 22 feet. Douglas rose 18. This is in
- 8 the course of a couple of days just after that
- 9 rainfall. Fontana, 14 feet.
- 10 We were -- we ended up spilling along
- 11 the main river. We are still spilling, but we're
- 12 going to be backing off now. We have moved the
- 13 water out. We were preparing for what we thought
- 14 would be a storm that was coming through today.
- 15 Last week when we were talking about that, they were
- 16 predicting an inch and a 1/2 to 4 inches of rain
- 17 Thursday and Friday. We're back to 2/10th's of an
- inch in the forecast now. So that's just a real
- 19 quick snapshot of how the system worked. It worked,
- 20 I think, very well.
- 21 As expected, it provided the flood
- 22 storage that we need this time of the year. We were

- 23 also able to evacuate that water and prepare for the
- 24 next storm that we thought was coming right behind
- 25 it and may still be.

- 1 Thank you.
- 2 MR. BRUCE SHUPP: Thank you.
- 3 MR. AUSTIN CARROLL: I have got a
- 4 question for Janet.
- 5 MS. JANET HERRIN: Yeah.
- 6 MR. AUSTIN CARROLL: Let's say --
- 7 this may be too much off the wall and hard to
- 8 answer, but let's say at Douglas, if we had only
- 9 drawn that down half the level in the fall or late
- 10 summer than we normally do and left it at about half
- 11 of what we would have, how would that have been
- 12 affected by all of this rain?
- MS. JANET HERRIN: Let's see.
- 14 Douglas rose 18 feet, if we hadn't brought it
- down -- we're going to actually be sluicing some
- 16 water at Douglas, so I would say we would definitely

- 17 have been in the position where we would had to have
- 18 let a lot more water out of Douglas when we would
- 19 have wanted to hold on to it, have let the flood
- 20 waters pass down main river, and then release the
- 21 flows from Douglas.
- So I think what you would have seen
- 23 is you would have seen us having to add some water
- 24 to the main river at a time we wouldn't have wanted
- 25 to. As it was, we could hold on to that water, let

- 1 the water pass through the main water, and then
- 2 release the water from the tributaries in a much
- 3 more defined way, just speculating.
- 4 MR. AUSTIN CARROLL: Yeah, I know
- 5 that's hard to answer, but, you know, we have spent
- 6 a lot of time on the Council talking about, well, is
- 7 it really necessary to drop the level of the lakes
- 8 to the point that TVA drops them to in late summer,
- 9 so I was curious if we did -- let's say there was
- 10 talk of maybe only dropping them half as much as we

- 11 were and what effect -- you know, this, I thought,
- 12 may be a good example, what effect would that have
- 13 had in TVA trying to control flooding with this kind
- 14 of rainfall.
- 15 MS. JANET HERRIN: David will be
- 16 talking about the reservoir operation study, that's
- 17 exactly the kind of things we're going to be looking
- 18 at. What are the flood risks? How do you quantify
- 19 that? What does it look like?
- DR. STEPHEN SMITH: Quick question.
- MS. JANET HERRIN: Yeah.
- DR. STEPHEN SMITH: What is the
- 23 flood -- at what point does Douglas start to flood
- and you have damage?
- MS. JANET HERRIN: Gary, do you know

- 1 at what point Douglas you end up -- you're talking
- 2 about around the reservoir?
- DR. STEPHEN SMITH: Yeah.
- 4 MS. JANET HERRIN: Do you know at

- 5 what point we would have damages around the
- 6 reservoir at Douglas? I don't know. We would
- 7 release -- I mean, you have got the dam there, you
- 8 would release the water through the --
- 9 DR. STEPHEN SMITH: I understand, but
- 10 I'm wondering how close you got because you guys
- 11 said you were spilling water at Douglas, is that
- 12 right?
- 13 MS. JANET HERRIN: We're sluicing
- 14 water. We're using the low level outlets. We're
- 15 letting the water out, yeah.
- DR. STEPHEN SMITH: And so I was just
- 17 wondering how close you had gotten. I mean,
- 18 obviously you felt that there was an issue there.
- MS. JANET HERRIN: We just wanted --
- 20 we wanted to regain the flood storage there. The
- 21 water came up -- in all the tributaries the water
- 22 came up, we wanted to regain that storage for future
- 23 storms. It was more a case of having the storage
- 24 available when it rains again than it was a concern
- 25 for flooding around the reservoir.

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DR. STEPHEN SMITH: Okay.
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- 2 DR. KATE JACKSON: So the issue is if
- 3 you can regain the flood storage space without
- 4 adding to the crest on the main stem, then you can
- 5 slowly release some of that water to regain flood
- 6 storage space in case you get another rainfall.
- 7 DR. STEPHEN SMITH: Well, I
- 8 understand that. I guess I was sort of following up
- 9 on Austin's point. If you modified the lake levels
- 10 at Douglas, just for case in point, and you used
- 11 this particular vent as an example of what is, you
- 12 know -- I mean, it does still rain, even though we
- 13 were questioning that over the last few years,
- 14 how -- I mean, if you hadn't released the water,
- 15 because you're saying you were concerned about
- 16 moving water into the main stem when you wanted to
- 17 hold the tributary, where were you getting relative
- 18 to the damage point on Douglas if you hadn't sluiced
- 19 the water given this particular event? I'm trying
- 20 to get a sense of how close you were in the danger
- 21 zone there on Douglas.
- MR. BILL FORSYTH: The danger is

- 23 downstream.
- MS. JANET HERRIN: Yeah. I was --
- MR. BILL FORSYTH: It's not at

- 1 Douglas. The danger would be downstream by letting
- 2 the water -- by not being able to add --
- MS. JANET HERRIN: By adding to the
- 4 crest.
- DR. STEPHEN SMITH: If you didn't
- 6 release that water.
- 7 DR. KATE JACKSON: We were not in a
- 8 flood situation on Douglas reservoir, but there were
- 9 only 3 inches of rain up there. There were 8 inches
- 10 of rain down here. So it's the issue of trying to
- 11 predict where the storm will hit and how big it will
- 12 be. So, you know, we have those years of data which
- 13 guides us with respect to how much flood storage
- 14 space we try to maintain, and so it's not an issue
- of a tactical get Douglas somewhere where you want
- 16 to be, it's that sort of long-term regaining the

- 17 flood storage space.
- MS. JANET HERRIN: So that you
- 19 don't -- you can make -- you can decrease the
- 20 flooding downstream as much as you possibly can by
- 21 holding the water. If you had been forced to
- 22 release the water out of Douglas because it came up
- 23 and it had to go on downstream, you would have added
- 24 to the crest, as Kate said, on downstream.
- DR. STEPHEN SMITH: So most of the

1 rain then was not in the upper part of the area?

- 2 MS. JANET HERRIN: The high spots
- 3 were actually Great Falls in kind of a parallel --
- 4 Cumberland Plateau, kind of along that line.
- DR. KATE JACKSON: And down here.
- 6 MS. JANET HERRIN: Yeah, you had an
- 7 area that kind of runs parallel to the upper end of
- 8 the watershed there that had the band of 8, 8 and
- 9 1/2 inches of rain.
- 10 MR. GREER TIDWELL: I have got a

- 11 question kind of following up on Kate. One of the
- 12 things I've been impressed with about Dave Nye's
- 13 leadership on the operation study is a focus on
- 14 making sure we're using the very best technology
- 15 available to us.
- 16 Can you speak to whether TVA had the
- 17 best information on the weather forecasting in terms
- 18 of detail and accuracy?
- 19 MS. JANET HERRIN: Absolutely. I
- 20 think we did. Yeah, we have contracts with two
- 21 weather forecasting companies outside TVA, and we
- 22 are working with both of them. I think we had
- 23 access to the very best information that was
- 24 available. It's just as you -- when you look at
- 25 that forecasting, there's a little bit of art it to.

1 MR. DAVE WAHUS: Great deal of art.

2 MR. BRUCE SHUPP: I caught the end of

- 3 a TV spot this morning on debris management.
- 4 Somebody was complaining that TVA wasn't doing their

- 5 job. What's that about?
- 6 MS. JANET HERRIN: Well, we had dry
- 7 conditions for three years, and many of the trees
- 8 that have either fallen or been cut down and left in
- 9 the gulleys and everything, with this kind of high
- 10 water, it picked it up and moved it into the system.
- 11 You've got a lot of high flows and that debris is
- 12 washing downstream.
- I think the concern was -- as I
- 14 understood it, the concern was for the safety of the
- 15 structures and the safety of the public. You have
- 16 got a lot of woody debris and what are you doing
- 17 about it. Immediately what we're doing about it is
- 18 it's going through the system. The flows are way,
- 19 way too high to be able to go out and begin to snag
- 20 any of that. I think as things calm down we will
- 21 take a look at what's out there and what we can
- 22 realistically get in, but there is a lot of debris.
- When you've had that much dry time
- 24 and you haven't had any high water to carry it down,
- 25 it picks up a lot of the woody debris that folks

- 1 have, you know, chopped down and left lying around.
- 2 MR. BRUCE SHUPP: Is that different
- 3 from --
- 4 MS. JANET HERRIN: No.
- 5 MR. BRUCE SHUPP: So it's just that's
- 6 it's --
- 7 MS. JANET HERRIN: It's just that
- 8 it's been dry for --
- 9 MR. BRUCE SHUPP: -- exaggerated?
- 10 MS. JANET HERRIN: Right. It's been
- 11 dry so long that there's a lot out there that if
- 12 you'd had high water all along would have probably
- 13 been picked up and moved over time.
- MR. BRUCE SHUPP: Okay. Any other
- 15 questions? Thank you.
- MR. GREER TIDWELL: One more
- 17 question. The debris -- the debris raises an issue
- 18 about whether there were any instances of hazardous
- 19 chemicals being washed into the waterway during this
- 20 past flood.
- 21 MS. JANET HERRIN: I'm trying to
- 22 remember. The nights all kind of go together last

- 23 week. I believe it was Wednesday night we got word
- 24 above Great Falls that we had -- there was a
- 25 500-gallon propane tank that was heading that

- 1 direction. There was also -- I think it ended up
- 2 being about a 1,000 gallon diesel tank.
- 3 The local emergency management
- 4 agencies, we worked very closely with them, and the
- 5 local sheriff's department were out there, they were
- 6 able to snag both of those tanks, pull them kind of
- 7 to shore, and then eventually pull them on out and
- 8 they didn't get away, but that's -- again, that's
- 9 another risk over time.
- 10 If you haven't seen the high water,
- 11 folks come in and they put things where they don't
- 12 need to be and all of a sudden you sometimes find
- 13 them in places they don't need to be, but that's the
- 14 only incident that I know of where we had the
- 15 propane and the diesel tanks.
- MR. GREER TIDWELL: Yeah. Those were

- 17 both explosive, and, of course, with the diesel
- 18 you've got contamination.
- MS. JANET HERRIN: Absolutely.
- 20 Neither one of them broke open. They didn't create
- 21 any --
- 22 MR. GREER TIDWELL: Great. And I
- 23 wanted to ask that because the shoreline management
- 24 issues that we've got to keep people aware, we've
- 25 got to stay off those stores.

MR. BRUCE SHUPP: Thank you, Janet.

MS. JANET HERRIN: Right.

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- MS. JANET HERRIN: Thank you.
- 4 MR. BRUCE SHUPP: All right. The man
- 5 we're all waiting for, David Nye. What's going on
- 6 with the reservoir operation study, river operations
- 7 study?

- 8 MR. GREER TIDWELL: How dark are
- 9 those dark circles under his eyes?
- MR. BRUCE SHUPP: Yeah.

- 11 MR. DAVID NYE: The dark circles are
- 12 doing fine. Let me first tell you that all of this
- 13 paper I carried up here I'm not going to go through.
- 14 I carried it up here in case you have got questions.
- 15 So we're prepared to cover a lot if you want to and
- 16 cover a small amount if that's more appropriate.
- 17 MR. GREER TIDWELL: David, I've got a
- 18 question to start off with, you know, when it was
- 19 just the millions of dollars and the numbers we
- 20 didn't care too much, but I would really like to see
- 21 the whole slide at once. Can we take a second and
- 22 shift the projector so we can see the whole thing at
- 23 once?
- 24 MR. DAVID NYE: There's only three
- 25 slides and they're all up in the middle. So we may

1 not have an issue.

DR. KATE JACKSON: It's not a screen

- 3 issue. It's the fact that the projector doesn't
- 4 take the whole slide.

- 5 MR. GREER TIDWELL: Go ahead.
- 6 MR. DAVID NYE: You know, part of
- 7 this comes from the fact that I worked on TVA's
- 8 nuclear Y2K program. In the process of doing that,
- 9 I kind of hung on to the old technology because I
- 10 didn't know if my computer was going to fail. So I
- 11 just -- and I stayed there. I'm more comfortable
- 12 with that.
- 13 I wanted to, first of all, tell you
- 14 that the core team is doing a study and it has been
- 15 strengthened and maybe as well to introduce some
- 16 faces that you have seen around here and maybe are
- 17 wondering why they're here.
- 18 We added some bench strength, if you
- 19 will, four of the newer employees to TVA, to the
- 20 core team itself, and if they will stand up back
- 21 there I will introduce them to you. Catherine
- 22 Mackey on my right, Evan Cruise, Laura Duncan, and
- 23 Eddie Bender. They all work in RSO&E. They're all
- 24 fairly new. They're very energetic. I really enjoy
- 25 having them as part of the team. They keep my

- 1 energy up. They keep the team's energy up. They
- 2 keep us moving very quickly. Thank you.
- I think having them on the team and
- 4 us being able to bring them here and let them see
- 5 you and see how this works is kind of important.
- 6 It's also an indication of the dedication that TVA
- 7 is putting towards the study and the investment that
- 8 TVA is willing to make because those people are a
- 9 good indication of the future of TVA, the people
- 10 that will take what's done from the study and make
- 11 sure it's fully implemented.
- 12 In addition to them, we've added an
- 13 assistant project manager, Joel Williams. Joel
- 14 Joel came to us from the Guntersville watershed
- 15 team. He was the manager there. He worked for
- 16 Bridgette Ellis. Thanks, Joel.
- Now to the piece I think you really
- 18 want to hear about. Tetractech was the company that
- 19 was doing the phase one work for us. That phase one
- 20 work is complete. They issued to us what we called
- 21 a project management plan. We still refer to it as
- 22 a draft, and we do that because we are continuing to

- 23 add to it and to change it as we find things that
- 24 need to be added to it or things that we maybe have
- 25 left out.

- 1 They also gave us a draft public
- 2 input communication plan, which we are in the
- 3 process of implementing. Portions of that public
- 4 input and communication plan we are going ahead and
- 5 doing on our own because we have to prepare for the
- 6 public scoping meetings that are coming up very
- 7 shortly. They will start late March and run through
- 8 most of the month of April. In fact, I believe you
- 9 have at your places a schedule for those meetings.
- 10 That information is available on TVA's web site, as
- 11 well as that fact sheet that you have at your
- 12 locations.
- We have not pinned down the actual
- 14 buildings that will be used or the hours of the day,
- 15 but I would encourage you to make sure that the
- 16 people that you represent, people you are in contact

- 17 with, have access to that information. Please make
- 18 them aware that it is on TVA's web site. As soon as
- 19 the physical location of those meetings are known
- 20 and are scheduled, that information will be put on
- 21 the web site as well, and you're more than welcome
- 22 to access it and use that information. So we are
- 23 going forward with those two products. We are using
- 24 them.
- 25 We are also headed out for requests

- 1 for phase two of the job, which is the actual
- 2 writing of the EIS. Again, I believe we have a lot
- 3 of talented people in TVA, but we need some more
- 4 hands and legs to get this job done. So we have
- 5 gone out with a request for proposal for the phase
- 6 two, which is the actual drafting of the EIS, as
- 7 well as dealing with some of the technical issues
- 8 that we have to go do.
- 9 We, in fact, requested those
- 10 contractors that wanted to participate in that bid

- 11 process to come to a pre-bid meeting, and, in fact,
- 12 made it mandatory so that we could meet them, they
- 13 could meet us, and we knew they would ask us their
- 14 questions and we could clarify any issues they might
- 15 have.
- I think there were probably 80 or 90
- 17 questions we received from those potential bidders.
- 18 We were able to answer all of those questions. Of
- 19 the group of about 35 that were invited, I think it
- 20 was roughly 15 companies that showed up.
- 21 From that I would expect in the
- 22 neighborhood of six to eight bids, which is
- 23 considerably less than we had originally been hoping
- 24 for. I think it's an indication of how tough the
- 25 task is and it's an indication of what kind of pain

1 some of them feel with the short schedule that we're

- 2 trying to put together and to continue on working
- 3 with.
- 4 Flood risk analysis contract, that

- 5 has been awarded. We got together in Nashville with
- 6 a number of people that you provided us to look at
- 7 the product from Tetractech, as well as to talk
- 8 about the flood risk contract that we were putting
- 9 out. So we went through those two areas. I think
- 10 it was about an eight-hour day, and again, I really
- 11 appreciate the folks that came and worked with us
- 12 that day. It was a long day, a lot of work, a lot
- 13 of stuff was covered.
- 14 As a result of those -- that long
- 15 day, we were able to put that RFP out for the phase
- 16 two work and go forward with the flood risk
- 17 contract. We have awarded that contract. The
- 18 company is Michael Baker, Jr. And, in fact, there
- 19 are four phases to that work.
- The first one is to develop an inflow
- 21 database. This deals with how much water comes into
- 22 the system. Another one is -- the second phase is
- 23 unregulated frequency curves, and these are
- 24 technical terms that I am not going to spend a lot
- 25 of time getting into. When we get into the public

- 1 review group, these are the kind of things they will
- 2 spend some time understanding a whole lot more.
- 3 And then establishing base case
- 4 conditions, and this is where we'll discover whether
- 5 or not we have either conservatism or we've been
- 6 overly aggressive at how we have put together our
- 7 policies and procedures for dealing with flood
- 8 risks.
- 9 The last phase, which starts in
- 10 November to December of this calendar year, is
- 11 looking at actual alternatives where we change the
- 12 policies, we change the operating procedures, and
- 13 see what happens with respect to flooding.
- 14 The next major area that we had
- 15 ongoing -- and again, I'm not going to go through
- 16 all of the stuff that we're doing. I kind of want
- 17 to hit the high points, hit the big issues that
- 18 could really push our schedule.
- 19 I talk about flood risks because
- 20 that's one that from a technical standpoint is such
- 21 a huge, huge effort that it could push our schedule,
- 22 but right now it is on schedule to meet that

- 23 November time frame that we had asked for.
- Water quality modeling, that's one
- 25 that we're doing in-house, and again, this is one

- 1 that I'm anxious to get our public review group in
- 2 to have them look at with us. We'll bring in some
- 3 off-site experts, as well as our own modeling
- 4 experts to look at how we're doing water quality
- 5 modeling.
- 6 The effort is to have 46 water bodies
- 7 all modeled and tied together so that we can see
- 8 what the changes in the system do to us from a water
- 9 quality standpoint.
- 10 We actually have -- when we started
- 11 this fiscal year, there were only 19 of them
- 12 remaining to be done. This is one of those efforts
- 13 that was started as a result of the G.A.O. report
- 14 that came out some time back. So there were only 19
- 15 that were left to be done, plus tying them all
- 16 together.

- 17 Four of them have been completed so
- 18 far this fiscal year, that leaves us with 15.
- 19 Again, this is an area where we don't have
- 20 sufficient resources in house to do all of the work.
- 21 If we were stretching the study out for another
- 22 year, we could do all of it in-house, but we can't.
- So about half of what's remaining is
- 24 being contracted out through what we call staff
- 25 augmentation. Those people will work under our

- 1 direction, but they are, in fact, modelers that do
- 2 this type of work for a living.
- I think the next big area that I told
- 4 you could be an impact to us was an interagency
- 5 team. We were very anxious to get an interagency
- 6 team together because federal organizations that
- 7 have jurisdictions from a regulatory standpoint on
- 8 some of the things that we have to do may want long
- 9 review periods at the end of this, which could push
- 10 our schedule.

- 11 So we were anxious to get them
- 12 together, get them in a room with us and start the
- 13 dialogue so we would understand what impacts and
- 14 what resources they needed and how we might better
- 15 support them in order to support our overall
- 16 schedule requirements.
- The interagency team has been
- 18 established. If you want to see a list of the
- 19 agencies I can provide that to you here, but I
- 20 believe there are 11 of them. They all came to the
- 21 first interagency meeting, which was held just
- 22 recently in Knoxville. In addition to those federal
- 23 agencies, there are seven state representatives from
- 24 the seven states that the Valley covers. We have
- 25 actually received representation from five of the

- 1 seven states. We're still missing two, and we're
- 2 still working hard to get that representation in the
- 3 room.
- 4 What happens is the Governor of a

- 5 state is providing us with, more times than not, an
- 6 agency head from one of the agencies internal to the
- 7 state that represents all of those agencies, and
- 8 we're setting up communication where we can talk
- 9 back to all of the agencies in each of the states,
- 10 but we want one voice talking back to us so we can
- 11 have that good dialogue in a room together.
- 12 That happened -- we had our first
- 13 meeting on the 22nd of January. And, in fact, they
- 14 gave us what we call interagency scoping issues, and
- 15 I thought I might share just a few of those with
- 16 you.
- 17 One of the first ones that came out
- 18 was maintain pool levels at Kentucky and Wheeler for
- 19 wildfowl and shorebird management at Tennessee
- 20 National and Wheeler Wildlife Refuge, that came from
- 21 Fish and Wildlife Services.
- 22 Kind of in parallel with that, from
- 23 the Army Corps of Engineers we have got two, flow
- 24 changes and operating pool levels and their effects
- on navigation, flood damage reduction, and water

- 1 quality, including the lower Ohio and Mississippi.
- 2 So a lot of our discussions have been about what's
- 3 the extent of the affected area. They very quickly
- 4 weighed in, you're going to have to worry about
- 5 changes in your system and what it does to the lower
- 6 Ohio and to the Mississippi. They also said changes
- 7 in permittable activities resulting from changes in
- 8 pool elevations.
- 9 We have had some discussions with
- 10 them trying to understand what that means, and the
- 11 indications are, they are authorized with their dams
- 12 for flood risks and for navigation, and in order to
- 13 change that, they have to go back to Congress and be
- 14 told what they can and can't do. They are not
- 15 willing to change Barkley. Barkley is
- interconnected with Kentucky, which says we're going
- 17 to have some restrictions there that we're going to
- 18 have to deal with.
- 19 Another one was to prioritize the
- 20 reservoir system benefits to determine how the water
- 21 should be spent, that came from the State of
- 22 Mississippi.

- 23 Another one was to look at the
- 24 cumulative impacts on economic development and
- 25 investments to date, including industrial

- 1 development, job creation, infrastructure
- 2 development, and that one was explained a little
- 3 bit, make sure the changes you're making are not
- 4 going to affect what's already been spent along the
- 5 system.
- 6 And another one that I really found
- 7 interesting and was hoping we wouldn't get to, but I
- 8 kind of knew we'd have to, was interbasin transfer
- 9 projections, that came from the State of Alabama.
- 10 Tennessee very quickly weighed in on that as well
- 11 letting us know that they are looking forward to
- 12 using TVA's data and using what the study creates in
- order to determine what they are going to allow with
- 14 respect to consumptive water issues from the system.
- 15 I use the word consumptive because
- 16 it's a little different than the assimilative

- 17 capacity. A lot may think they are exactly the
- 18 same, but the consumptive is we're going to pull it
- 19 out and it's never coming back.
- The other issues, there were three of
- 21 them they brought up, they were interesting. They
- 22 thought a vision is needed to manage valuable water
- 23 resources long-term. Effective public education and
- 24 public outreach efforts may require more time than
- 25 the two years we have to complete the study, and the

- 1 public needs to understand that TVA's reservoir
- 2 operations affect everyone and the tradeoffs
- 3 associated with possible changes in the operating
- 4 policies. So I think it was a pretty good
- 5 indication using the interagency team of what we can
- 6 expect to hear from the public when we get into
- 7 public scoping meetings.
- 8 The public review group, the last
- 9 meeting there were recommendations made for the IRM
- 10 subcommittee to send to me, recommendations for

- 11 participation on that, I have those. We have been
- 12 through those and reviewed them, and I am now
- 13 working through an executive review process in order
- 14 to put that public review group into place. I
- 15 anticipate the first meeting to be early, the 12th
- 16 of February, and that will be to look at the phase
- 17 two RFP work and make an award on that contract.
- 18 The last thing I want to talk about
- 19 is public scoping meetings. Again, you have got the
- 20 schedule. You have got the fact sheet. They have
- 21 laid out a draft on what the public scoping meetings
- 22 will look like. I'm not prepared to share that part
- 23 with you yet because it's still a draft. They need
- 24 to complete the work on that where we will
- 25 understand exactly how those meetings will be run,

- 1 but I do invite you to please make sure that the
- 2 people that you represent, the stakeholders that you
- 3 represent, come to those meetings.
- 4 It's important for us to not just

- 5 have scoping from internal TVA and not just scoping
- 6 from an interagency team but to get the scoping from
- 7 the public. What do they want the study to cover?
- 8 What are their objectives? What are their issues?
- 9 What are their alternatives?
- 10 We have alternatives being suggested
- 11 in small pieces and parts from various places. The
- 12 public quite often are going to have people out
- 13 there with ideas that we haven't thought about, and
- 14 that's important for us to get from them. So I
- 15 encourage you to encourage them to come to the
- 16 meetings, and I encourage you to be at those
- 17 meetings as well. That's what I need from you,
- 18 that's the part I'd really like to have you take
- 19 away from this today.
- 20 With that I will open it to
- 21 questions.
- DR. STEPHEN SMITH: David, this may
- 23 be a small point, but just a point of feedback, and
- 24 I don't know if these are etched in stone, but I see
- 25 that you have Chattanooga and Knoxville happening

- 1 the same day, April 9th, and I guess there will be
- 2 other opportunities for people to travel, but one of
- 3 the things is that if that day is actually bad for
- 4 somebody, you know, having those dates separated
- 5 may -- I'm just thinking about folks -- as an
- 6 example, folks in East Tennessee who wanted to
- 7 attend, and I quess there is a meeting in Norris,
- 8 Tennessee later, but, you know, I don't know the
- 9 logic behind having Knoxville and Chattanooga on the
- 10 exact same day.
- MR. DAVID NYE: I can't speak to the
- 12 exact logic of Chattanooga and Knoxville on the same
- 13 day. I can tell you that when they laid those out
- 14 they looked at general areas and tried to make sure
- 15 there were opportunities different than just a
- 16 single day that were within traveling distance that
- 17 people could get to in case they had conflicts on
- 18 that given day. There was a concerted effort to do
- 19 that.
- 20 Any other questions?
- 21 MR. AUSTIN CARROLL: What time of day
- 22 are you going to try to do these meetings?

- MR. DAVID NYE: Most of the meetings
- 24 during the week are evening meetings. Those on
- 25 Saturdays, I believe we talked as early as 9:00 in

- 1 the morning, and depending upon how large a group it
- 2 is, we may even double those sessions and run them
- 3 quite late into the afternoon and evening to make
- 4 sure we get -- we hear from everybody that shows up.
- 5 We want to make sure that the door
- 6 stays open to where everybody that comes has an
- 7 opportunity to make sure their comments are logged
- 8 in, that we have them, and we can carry them
- 9 forward.
- 10 MR. AUSTIN CARROLL: Back to what you
- 11 said there while ago on some of the input you were
- 12 getting, explain that concern about consumptive use
- 13 there one more time, who that was.
- MR. DAVID NYE: The consumptive use
- 15 was from Tom Littlepage, State of Alabama.
- 16 Mississippi weighed in on that one as well. So did

- 17 the State of Tennessee.
- 18 MR. AUSTIN CARROLL: That means
- 19 again --
- DR. KATE JACKSON: A good example of
- 21 that is combustion turbine where you take water out
- 22 of the system and you use it for evaporative cooling
- 23 essentially and the water -- about 80 percent of the
- 24 water goes on up in steam and so you don't return
- 25 that water. It's not sort of a cooling loop where

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- 1 you take water in and it comes back out but it's a
- 2 little warmer. In this case it never makes it back
- 3 to the basin. It's similar, in fact, to an
- 4 interbasin transfer because the water's just gone.
- 5 MR. DAVID NYE: The concern is when
- 6 you're sitting in times like we've had for the last
- 7 three years and you're working from minimal flows
- 8 during certain parts of the year and you have
- 9 additional consumptive water issues going on where
- 10 more and more water is being brought from the

- 11 system, you're pulling from that minimum flow,
- 12 which, in essence, is going to decrease water
- 13 quality.
- 14 That's where the State of Tennessee
- 15 was weighing in. And again, Alabama and Mississippi
- 16 were weighing in for a need for that water.
- 17 MR. AUSTIN CARROLL: And as our
- 18 population becomes greater, I think we're going to
- 19 see more concerns about that similar to what you
- 20 have seen for many years in the west over water
- 21 rights, you know, taking out of streams and that
- 22 kind of thing.
- 23 MR. DAVID NYE: And because we have
- 24 stated that the study covers a 30-year planning
- 25 period, they are looking for us to address the

- 1 cumulative effects of that looking out 30 years from
- 2 now. We will have a difficult time doing that
- 3 because projections about past five really change
- 4 significantly, but they are clearly asking us to

- 5 look at that 30-year planning horizon and how much
- 6 water will be pulled from the system based on growth
- 7 and other issues.
- 8 MR. AUSTIN CARROLL: I think it's
- 9 good that that came out because I don't think we
- 10 talked about that too much in Council, but it is
- 11 something that as time goes on is going to be more
- 12 of a concern, I think.
- DR. STEPHEN SMITH: David, I'm sorry,
- 14 I must have spaced this out, but can you revisit the
- 15 public review group again? Where does that stand
- 16 and exactly how is that --
- MR. DAVID NYE: Right now it has to
- 18 go up through the executive committee and work our
- 19 way through getting their review and concurrence
- 20 with the process we have put in place.
- DR. STEPHEN SMITH: You have how many
- 22 people that you're recommending?
- MR. DAVID NYE: I'm actually
- 24 recommending 13 people, 13 different areas to be
- 25 represented. I know we started off with eight here.

- 1 I think when we had the meeting here we talked about
- 2 the fact that we may want to look at additional
- 3 positions being added to that in order to make sure
- 4 we covered all of the issues, and in doing that, I
- 5 have asked for an additional five.
- 6 DR. STEPHEN SMITH: And do you have
- 7 those names or are you --
- 8 MR. DAVID NYE: I'm not in a position
- 9 to release those yet until I get through with the
- 10 executive review. I expect that to be done --
- 11 MS. JANET HERRIN: I was fixing to
- 12 say, I think that will happen very soon.
- MR. DAVID NYE: Again, looking at --
- 14 I would like to have the first meeting of that group
- on or about the 12th of February, I need to get on
- 16 with that quickly.
- 17 Other questions?
- I am here all day. I would be more
- 19 than happy, during breaks or whatever, to discuss
- 20 and answer any questions you have.
- 21 MR. BRUCE SHUPP: Thank you, David.
- 22 Thank you very much. When TVA set this two-year

- 23 timetable for this study, it sure appeared that was
- 24 an almost impossible dream, and to hear that it's on
- 25 schedule right now is very impressive, David. I

- 1 think you picked the right guy for the job. It's
- 2 very impressive.
- MR. DAVID NYE: We have a long ways
- 4 to go, Bruce.
- 5 MR. BRUCE SHUPP: Thank you. We're
- 6 going to move right along with the agenda. Kate, as
- 7 you can see, is out for a conference call. We're
- 8 going to move Jimmy Barnett up next to give a
- 9 recommendation from the water quality subcommittee
- 10 on water use management.
- 11 Jimmy?
- MR. JIMMY BARNETT: Thank you,
- 13 Mr. Chairman. As David was speaking and we were
- 14 talking about the interbasin transfers, the water
- 15 quality subcommittee is very concerned about water
- 16 use management, which includes those kinds of

- 17 things.
- We had quite a discussion. There
- 19 quite a discussion on this particular draft with the
- 20 very diverse subcommittee that I have. It was
- 21 interesting to see the comments go back and forth
- 22 over the Internet.
- I'm not going to read the background
- 24 nor the issue I think. It's fairly plain. We're
- 25 talking about water use management, the fact that

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- 1 it's becoming a real important topic all around the
- 2 country and all across the world. Most of the water
- 3 is in the Antarctica, I just read in the National
- 4 Geographic last night, and we should go down there
- 5 and get some. Greer, if you want to go down there,
- 6 go right ahead.
- 7 MR. GREER TIDWELL: Lasso it and pull
- 8 it back.
- 9 MR. JIMMY BARNETT: I read a science
- 10 fiction book about that, but that's beside the

- 11 point. The issue is water usage in the Tennessee
- 12 River Basin and the quality of the water and the
- impact on that usage, whether it's consumptive usage
- 14 by the turbines or by Atlanta or by other industries
- 15 or communities along the river.
- Of course, I want plenty of water to
- 17 come out so I can give my people good drinking
- 18 water, but that's also a consumptive use in some
- 19 cases. Of course, we put water back into the river
- 20 through the waste water process and treatment
- 21 plants, which is very tightly regulated.
- 22 The background and issues are listed
- 23 here. On the second page we have the case for TVA
- leadership, and we feel that TVA's in a unique
- 25 position to play a critical leadership role in

1 planning for the water quality management of the

2 Tennessee Basin for tomorrow. TVA has the history,

- 3 the expertise, the capacity, and the responsibility
- 4 to lead in this area. In so doing, TVA cannot only

- 5 chart a steady course for the Tennessee Basin but
- 6 also provide a model for sound water use management
- 7 in the Eastern United States, and we think probably
- 8 the world.
- 9 Inherent in the Tennessee Valley
- 10 Authority Act is the charge to manage the Tennessee
- 11 Basin in a balanced manner to provide for uses such
- 12 as navigation, hydropower, industrial and
- 13 agricultural development, and conservation. As
- 14 public opinion has increasingly become more
- 15 concerned with conservation, and the environment,
- 16 stewardship of natural resources has increasingly
- 17 become a strong part of TVA's mission and programs.
- Today, TVA's mission reads as
- 19 follows: TVA achieves excellent and public service
- 20 for the good of the people of the Tennessee Valley
- 21 by supporting sustainable economic development,
- 22 supplying affordable, reliable power, and managing a
- 23 thriving river system, which is part of the study
- 24 that David is doing.
- Investment in water use planning,

- 1 management, and stewardship could be key strategies
- 2 as TVA engages this mission as read above.
- 3 So we have some recommendations, and
- 4 there's three of them. We think that the three
- 5 areas that we would like to make the recommendations
- 6 in are planning, research, and in management and
- 7 stewardship.
- 8 Under planning, since there are so
- 9 many diverse groups that are involved in the basin,
- 10 we feel that TVA should take a leadership role in
- 11 water management and regulatory issues in the
- 12 Tennessee Basin by convening a basin wide
- 13 partnership to provide for coordinated planning
- 14 between the states, the federal agencies, public and
- 15 private water users, stakeholders, and all
- 16 interested parties. Such a partnership should
- 17 develop long-term objectives and strategies for
- 18 managing the quantity of the -- yeah, the quantity
- 19 of the water that is maintained, held, withdrawn or
- 20 diverted from streams, rivers, and reservoirs, in
- 21 the Tennessee Basin. Such strategies should seek to
- 22 meet societal and national -- natural resource needs

- 23 in a balanced manner and should integrate planning
- 24 for use of both surface water and ground water
- 25 resources.

- 1 As you can think -- can imagine, that
- 2 is one heck of a bite, but it's all there and it's
- 3 all something that needs to be taken a look at. I
- 4 think the plan that TVA's working on now is a good
- 5 part of this.
- 6 No. 2, research, we think that TVA
- 7 should initiate and coordinate research into the
- 8 extent of future stresses and demands on the
- 9 Tennessee River Basin water supplies.
- 10 Under 3, management and stewardship,
- 11 we think that TVA should continue to make judicious
- 12 use of its authority to manage the waters of the
- 13 Tennessee Basin to provide for water supply,
- 14 hydropower, navigation, and irrigation while
- 15 providing for the stewardship of fisheries,
- 16 biodiversity, water quality, and natural resources.

- Now, we didn't say TVA did
- 18 everything. We said convene these things and we
- 19 said initiate them and we said take a leadership
- 20 role in them, and this is -- and use every available
- 21 means to do whatever it takes to do a good job.
- 22 So that is basically the case that
- 23 we're trying to bring to you. And if anyone on my
- 24 subcommittee has a comment at this point in time
- 25 before our discussion for everybody to be thinking

- 1 about, feel free to make it.
- 2 Stephen, do you have anything?
- DR. STEPHEN SMITH: No.
- 4 MR. JIMMY BARNETT: Paul, any
- 5 comments at this point?
- 6 Axel, do you have anything?
- 7 MR. AXEL RINGE: I think you have
- 8 expressed it eloquently.
- 9 MR. JIMMY BARNETT: I wasn't looking
- 10 for compliments, just comments. Thank you, Axel.

- 11 Mr. Chairman, that's our recommendation.
- MR. BRUCE SHUPP: Thank you, Jimmy.
- 13 As a member of that subcommittee, I just want to
- 14 restate something that I think is important that
- 15 Jimmy said, this is the same subcommittee that in
- 16 the aquatic plant management recommendation called
- 17 for leadership and responsibility from TVA. It's
- 18 about the same concept here. Leadership and
- 19 responsibility to tackle these areas, not
- 20 necessarily to do everything, but to take the lead
- 21 with the expertise that exists, the stewardship
- 22 responsibility that exists, and work with the
- 23 excellent state agencies and other federal agencies
- 24 to tackle these problems, and that's essentially
- 25 what it is.

1 We're going now to a question and

- 2 clarification session. Remember, we do the
- 3 discussion and then vote on these recommendations
- 4 this afternoon, but we're now open to questions and

- 5 clarifications for Jimmy.
- 6 Miles?
- 7 MS. MILES MENNELL: Jimmy, committee,
- 8 I think this is a great recommendation. I have just
- 9 one comment under the planning part of it. You talk
- 10 about creating or convening a basin-wide partnership
- 11 to provide for coordinated planning, I think that
- 12 there needs to be an education component included in
- 13 that so that we're being sure that stakeholders
- 14 understand the enormity of this problem and the
- 15 potential conflicts.
- I don't know how you put that in or
- if you consider that as already being implicitly
- 18 referred to in that first one, but I think the
- 19 education component for local governments, for
- 20 stakeholders, in general, is very important to
- 21 understanding the importance of this issue and that
- 22 we have got to be proactive in dealing with it.
- MR. JIMMY BARNETT: As I mentioned
- 24 last night at our dinner, I think there needs to be
- 25 more education of the general public about the way

- 1 that TVA manages the river and why it does it like
- 2 that all across the Valley, and I challenged Kate
- 3 last night about that.
- I agree thoroughly that if people
- 5 don't know what's going on, they are going to be
- 6 suspicious, hey, what's in it for me or what's going
- 7 to hurt me about it. If they don't know about it,
- 8 they won't care about it. So I'm in perfect
- 9 agreement that there needs to be some education.
- I have been, I think, fairly well --
- 11 Kate didn't like the word indoctrinated, Janet, last
- 12 night, educated about the way TVA runs the river,
- 13 which I never knew and never really had a reason to
- 14 want to know until I found out that I really needed
- 15 to know. So I value this opportunity.
- 16 That is a real good point because my
- 17 folks around home, as much as I have talked about it
- 18 around there, we even had a meeting there, they
- 19 still don't know about it. We didn't have very much
- 20 of the representation of the whole area when we had
- 21 our public meeting down there, Roger.
- So those people sat there and they

- 23 learned a lot from what they heard, but that's not
- 24 by far the balance of the people. If you look at
- 25 the 8,000,000 people that are customers of TVA, the

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- 1 other distributors and themselves, they don't know.
- 2 How many people back at your place
- 3 know what we know here? I would say nobody unless
- 4 they're a TVA employee, and, you know, we're 20
- 5 people. So that's a good point. I appreciate that
- 6 comment.
- 7 MR. BRUCE SHUPP: Other questions?
- 8 Well done, Mr. Barnett. Thank you very much.
- 9 MR. JIMMY BARNETT: Thank you.
- 10 MR. BRUCE SHUPP: We're so far ahead
- 11 of schedule, I think we will move right on to Austin
- 12 Carroll. Austin, are you prepared to go now?
- MR. AUSTIN CARROLL: Yes, sir.
- MR. BRUCE SHUPP: Good.
- 15 Recommendations on appropriations for the funding of
- 16 TVA non-power programs.

- 17 MR. AUSTIN CARROLL: This comes
- 18 forward, Mr. Chairman, from the legislative work
- 19 action group, which was put together not as a
- 20 subcommittee, but I think Council recognized early
- 21 on that legislative issues and a liaison with
- 22 Congressional leaders was an important role for the
- 23 Council.
- So there was a legislative group --
- 25 working group put together, and I want to thank the

- 1 people that have worked on that group with me. And
- 2 that's Miles Mennell, Elaine Patterson, Bruce Shupp,
- 3 and Dr. Stephen Smith.
- We have, you know, wrestled with some
- 5 different issues as we progressed over the last
- 6 couple of years, and there's been some legislation
- 7 in Congress which would have been detrimental to TVA
- 8 and detrimental to having any funds available for
- 9 resource stewardship and we have gotten activated on
- 10 some of those issues.

- Just having returned from Washington,
- 12 along with Lee Baker and Karl Dudley on a flying
- 13 up -- fly in up there to meet with Congressional
- 14 leaders on behalf of the Tennessee Valley Public
- 15 Power Association, I will mention a couple of
- 16 things.
- Deregulation, it seems, in the
- 18 Senate, the Energy Bill doesn't appear to be going
- 19 anywhere, and so there's -- we don't look for, you
- 20 know, any changes at least from the Senate end. You
- 21 don't -- you never say never, particularly when
- 22 you're talking about Congress.
- 23 And then over on the House side there
- 24 is a deregulation type bill over there that's in a
- 25 subcommittee headed up by Congressman Barton, and he

- 1 intends to move it out of subcommittee and he may
- 2 just do that just to say he's got something moved
- 3 out of the subcommittee after about three years of
- 4 working on this, but that doesn't appear to have a

- 5 lot of life either.
- 6 So I wouldn't be overly concerned
- 7 that there's going to be, you know, major changes as
- 8 Congress, and we -- you know, there have been a
- 9 couple of single shot bills out there just aimed at
- 10 TVA in the last few years by Senator McConnell or
- 11 Bunning and McConnell.
- 12 I talked to Senator Bunning and he
- 13 had a different direction this time when we asked
- 14 him about the future of deregulation. Of course, he
- 15 knew we were representing the Tennessee Valley. He
- 16 indicated that perhaps it's best left to the states.
- 17 And so, you know, that kind of signalled that he
- 18 wasn't taken as active a role as he has been taking.
- 19 And he's not on the Senate Energy Committee any
- 20 longer, so that may have been part of it, too. So
- 21 anyway it doesn't look like there's going to be a
- 22 lot come out of this Congress, which could
- 23 jeopardize funding for resource programs.
- On the other hand, one of the things
- 25 that we did bring up as we went around and visited

- 1 was the fact that we would look forward to the
- 2 return of appropriations funding, you know, from
- 3 Congress. However, we didn't have a lot of takers
- 4 on that that wanted to jump on that. Timing, I
- 5 guess, still doesn't appear to be right as far as
- 6 getting appropriations back for the time being.
- 7 So we, as a committee, had looked at
- 8 appropriations funding. We did a -- we presented at
- 9 the last meeting in October a little briefing paper
- 10 for the benefit of the Council to look back at the
- 11 history of Congressional corporations for resource
- 12 stewardship programs and presented that the last
- 13 time, and based on this and based on the discussions
- 14 that we had at that meeting we're coming forward
- today with a draft of a recommendation concerning
- 16 appropriations, which says, the favorable and fair
- 17 treatment of TVA in the federal legislative process
- 18 is of highest importance to the Council members and
- 19 all of its stakeholder communities. In all other
- 20 regions of the country, stewardship of federal
- 21 properties and assets are funded through the federal
- 22 appropriations process. The citizens of the

- 23 Tennessee Valley should not be unduly disadvantaged
- 24 by the withholding of federal support for management
- of the Tennessee River Basin. TVA's challenge for

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- 1 meeting resource management obligations will be
- 2 increasingly difficult to meet with the competing
- 3 demand to keep electricity rates as low as possible.
- 4 The Council recommends the
- 5 reinstatement of TVA's federal appropriations in
- 6 support of traditional and essential natural
- 7 resource stewardship programs and the operation and
- 8 maintenance of federal infrastructures such as dams
- 9 and locks. This recommendation is made to the TVA
- 10 Board with the recognition that no -- that to
- 11 reinstate appropriations at this time might
- 12 politically disadvantage the Caucus in -- that's
- 13 talking about the Tennessee Valley Congressional
- 14 Caucus -- in energy policy legislation.
- 15 As it is outside the Council's
- 16 Charter to make recommendations directly to

- 17 Congress, the Council recommends that as soon as the
- 18 timing is appropriate, the TVA Board request from
- 19 Congress the reinstatement of federal appropriations
- 20 at optimal, historic levels. In making this
- 21 recommendation, the Council members recognize their
- 22 roles as TVA stakeholders, outside the boundaries of
- 23 the Council work and will, as individuals, also make
- the request for reinstatement of appropriations
- 25 directly to Congress.

So if the Council passes this, and I

- 2 think, you know, it implies more of an obligation
- 3 going forward on us, as individuals, and in our
- 4 capacities for people that we represent to engage to
- 5 try to support the return of those appropriations
- 6 when the time is right.
- 7 MR. BRUCE SHUPP: Questions? Roger.
- 8 SENATOR ROGER BEDFORD: Thank you,
- 9 Mr. Chairman. Austin, could you elaborate a little
- 10 bit on your thoughts on what might be the political

- 11 disadvantages to the Valley's Caucus in the Energy
- 12 Policy Legislation area?
- MR. AUSTIN CARROLL: We talked about
- 14 that some last time at the Council meeting, Roger.
- 15 We were concerned that Congress had enough on its
- 16 plate -- the Valley Congressional Delegation had
- 17 enough on its plate trying to insert any
- 18 deregulation language about TVA and TVA distributor
- 19 consensus titles, which was also agreed to by the
- 20 Tennessee Valley Industrial Council, and feeling
- 21 that that was the thing that we needed most and that
- 22 to insert any other request at this time might be,
- 23 you know, asking for too many things at one time and
- 24 it might just raise the eyes of the enemies of TVA
- 25 around other parts of the country. We still don't

- 1 have a lot of friends in Congress outside the
- 2 Tennessee Valley.
- 3 SENATOR ROGER BEDFORD: Austin, I
- 4 was -- just for the Council's consideration, I know

- 5 we're voting on this now, but I think that gives too
- 6 easy a way out. I mean, I think it's also a
- 7 trade-off just to look at the power side and not the
- 8 stewardship side. And so I just raise that for the
- 9 Council's to think about maybe deleting the end of
- 10 that or perhaps softening the wording of it.
- 11 Thank you.
- 12 MR. AUSTIN CARROLL: Certainly, I
- 13 would welcome any comments, you know, on behalf of
- 14 Council members that could strengthen it without
- 15 jeopardizing it.
- 16 SENATOR ROGER BEDFORD: I think
- 17 overall it's very well done. That's the only area
- 18 that caught my attention.
- MR. BRUCE SHUPP: Stephen?
- DR. STEPHEN SMITH: I -- you know,
- 21 having participated in this process and been one of
- 22 the folks that think that we -- TVA is continously
- 23 underestimating what it should be doing up there as
- 24 far as pushing the agenda, something very
- 25 significantly has -- significant has happened since

- 1 this was written, which is the collapse of Enron.
- The collapse of Enron affects this, I
- 3 think, in a couple of different ways because Enron
- 4 was not only one of the chief advocates for
- 5 deregulation, both with the way it was spreading
- 6 money across Washington to move the ball and just
- 7 the connections that it had, but then it also has
- 8 been what I consider another of the significant hits
- 9 that the concept of electric utility deregulation
- 10 has taken over the last 12 to 18 months with the
- 11 California situation and now the collapse of Enron,
- 12 my sense is, and I would sort of build on what Roger
- is saying, that we might be underestimating the
- 14 moment now and that while I understand the
- 15 heightened sensitivity of the distributors and the
- 16 industrial customers to -- you know, their position
- 17 on the energy side, I think it is -- it is, again,
- 18 a -- maybe even an overstatement of the concern
- 19 about deregulation, that may be a bogeyman that is
- 20 rapidly evaporating, and I would support possibly
- 21 contemplating rewording that language not to give
- 22 them such a big out and maybe even a stronger way to

- 23 challenge the Board to figure this out politically
- 24 because I think -- I think there is an opportunity
- 25 to do more.

- 1 And the other thing that's big on the
- 2 horizon that I think we should all be aware of is
- 3 the midterm elections because you may see some
- 4 shifts politically that may cause some difference,
- 5 and I think TVA should be poised and primed to jump
- 6 on that opportunity personally.
- 7 MR. BRUCE SHUPP: Julie?
- 8 MS. JULIE HARDIN: Austin, I'm
- 9 wondering if we should not include in your draft
- 10 recommendation, which is superb as it is, but the
- 11 new leadership and new membership of Baxter and
- 12 Glenn McCollough's leadership, I mean, we are on a
- 13 new path at TVA, I really do believe, and I believe
- 14 that it's a very much more positive path.
- 15 MR. BRUCE SHUPP: I have a question
- 16 for, I guess, the TVA staff and a thought for

- 17 Council, if we ask the Board to go forward with
- 18 requests for appropriations, shouldn't those
- 19 appropriations be specific to what we believe the --
- 20 are justified federal expenses for the stewardship
- 21 programs, and if so, how difficult is it to define
- 22 that, and I think you could define those by
- 23 comparing some of the stewardship TVA does with the
- 24 Corps of Engineers, for example, and could we get
- into some of that and come up with a real good

- 1 justification for saying, hey, in other river
- 2 systems in America this is paid for by the citizens
- 3 through appropriations, why not here, how difficult
- 4 is that?
- 5 MS. JANET HERRIN: In terms of going
- 6 back and looking at what we have spent and putting
- 7 it in similar budget categories, although, the
- 8 process -- the appropriation process didn't require
- 9 us to do that, we did book it that way. I think we
- 10 could -- we could do that. I guess my concern is

- 11 Skila, I think, was very clear when she was here
- 12 about her reluctance to -- that the timing wasn't
- 13 right and not interested really in pursuing that.
- 14 SENATOR ROGER BEDFORD: Janet, if I
- 15 may, Mr. Chairman, if I could follow up, I took
- 16 Bruce's questions a little bit more of, can we
- document an example, say, out west or in the
- 18 northeast where the Federal Government does make
- 19 some type of appropriation that does do a function
- 20 that TVA's ratepayers are having to pay for here and
- 21 use that as an example.
- MS. JANET HERRIN: You have got the
- 23 Bureau of Reclamation out west and you've got the
- 24 Corps of Engineers nationwide.
- MR. BRUCE SHUPP: Do you have a gut

- 1 feeling for how those very definable programs would
- 2 compare to the 50 or 70,000,000 or \$106,000,000 old
- 3 appropriations. I mean, just are we in the ballpark
- 4 there?

- 5 MS. JANET HERRIN: I think that over
- 6 time -- yeah, I think we're in the ballpark. I
- 7 think we're in the ballpark. I think there will be
- 8 areas you'll see that TVA might be spending a little
- 9 bit less. There might be areas where we might be
- 10 spending a little bit more.
- MR. BRUCE SHUPP: And, of course,
- 12 Land Between the Lakes is gone from that, too.
- MS. JANET HERRIN: Right.
- MR. BRUCE SHUPP: Any other questions
- 15 or comments?
- 16 Greer?
- 17 MR. GREER TIDWELL: I want to follow
- 18 up on what Senator Bedford said; and that is, to
- 19 approach those comparisons with an eye toward making
- 20 a distinction about why the authority is the right
- 21 group, right agency to do that in this valley.
- 22 Otherwise, the obvious response for Government
- 23 efficiency is let BLM and Corps of Engineers and
- 24 park service do those functions, here's the land.
- I'd like to explore that a little bit

- 1 if we're going to push down that road toward saying
- 2 we need to reinstate federal appropriations and
- 3 we're going to use examples of other places where
- 4 federal taxpayers are paying for those.
- 5 How do we distinguish what the
- 6 authority in this Valley does so well from how much
- 7 the Corps would screw it up if they had it, for
- 8 example?
- 9 MR. BRUCE SHUPP: That's a rhetorical
- 10 question, of course.
- 11 Austin?
- 12 MR. AUSTIN CARROLL: You know, it is
- 13 good that we're talking about this now when I guess
- 14 the 2003 budget process for federal dollars is
- 15 starting, and it's like Stephen said, this --
- 16 actually this was drafted up before -- I mean, we
- 17 have just known the effects of Enron within the last
- 18 few days and in the last week, and that's making a
- 19 big difference in energy legislation. It's become
- 20 politically a hot potato that folks are --
- 21 Congressional folks are reluctant to touch, and it's
- 22 kind of -- it was getting a little bit of momentum,

- 23 and I think the Enron thing has sort of kicked it in
- 24 the teeth.
- So, you know, it does, I think, leave

- 1 the door open since, you know, there's nothing else
- on the table now, you know, maybe leaves the door
- 3 open to do something that like. It may be more
- 4 appropriate for the Board to ask for those
- 5 appropriations now than it has been, particularly
- 6 with some folks now thinking that maybe deregulation
- 7 should be left to the states.
- DR. STEPHEN SMITH: The best defense
- 9 is a good offense.
- 10 MR. BRUCE SHUPP: I don't think the
- 11 Council should try to get into a shoving match
- 12 though with the Board. If the Board doesn't feel
- 13 comfortable with doing that, I don't think we should
- 14 try to push them toward that, but I think we should
- 15 continuously reinforce our belief that the people of
- 16 the Tennessee Valley through TVA are entitled to

- 17 those appropriations.
- DR. STEPHEN SMITH: Right.
- 19 MR. BRUCE SHUPP: I think those of
- 20 you that missed last night's dinner, we did a little
- 21 reflecting on our experiences, and what was obvious
- 22 through statements made by Council members is that
- 23 they have gained a lot of respect for TVA. They're
- 24 very impressed with the achievements they have made
- 25 in river management and their ability to manage that

- 1 river.
- 2 And I think as maybe Jimmy mentioned
- 3 earlier, to have education programs to tell the
- 4 public what TVA does, not a PR program but an
- 5 education program to let them know how important TVA
- 6 is to the Valley and how well it does its job.
- 7 That's something that will help get the Congress
- 8 attitude change that may make them a lot less
- 9 willing to beat on TVA and take away appropriations
- 10 rather than give them some.

- I think it's a long-term program and
- 12 I don't think -- again, we should be supportive as a
- 13 Council, not pushing the Board in an uncomfortable
- 14 way, but certainly it's justified. I think we all
- 15 believe appropriations are justified.
- 16 MS. ELAINE PATTERSON: As a member of
- 17 the subcommittee, I would like to make a few changes
- 18 based on this discussion. I think we're gently
- 19 encouraging the Board, first of all, in the last
- 20 paragraph, as soon as timing is appropriate. So
- 21 we're not telling them to do this but we're
- 22 encouraging them given all the dynamics. So I think
- 23 we're saying that.
- 24 Then in light of the energy policy
- 25 shift, because of Enron and deregulation, maybe if

1 we go up to the second paragraph and just remove

- 2 that last sentence, this recommendation is made to
- 3 the TVA Board but with the recognition that it
- 4 reinstate appropriations at a time that might be

- 5 politically disadvantaged, you know, I think that's
- 6 moot at this point, so if we could just take energy
- 7 discussion out of there. The Board is obviously --
- 8 I think we're encouraging to move when it's
- 9 appropriate and they understand the dynamics.
- MR. BRUCE SHUPP: That's a good
- 11 point. That's our discussions for this afternoon
- 12 when we get into actual changing but voting these,
- 13 but it's a good point. I don't want to get into
- 14 that now or we will be duplicating our effort.
- Any more questions or comments?
- 16 All right. What we would like to do
- 17 now, we will take a break until 10:00 a.m. promptly
- 18 and come back with Kate Jackson. Thank you.
- MR. DAVE WAHUS: If you have not had
- 20 the time to check out from the hotel this would be a
- 21 good time to do that. Checkout time is no later
- than noon, unless you're going to stay again for a
- 23 second night.
- 24 (Brief recess.)
- MR. BRUCE SHUPP: Take your seats,

- 1 please. Okay. We're moving along the agenda, and
- 2 we're, as you know, running well ahead. Kate will
- 3 be on now to talk about feedback and the
- 4 recommendations and also about the Council's future,
- 5 and when she's finished, we can sit down at lunch as
- 6 early as 11:00.
- 7 The problem is that we have our
- 8 public comment period scheduled from 1:00 to 2:00
- 9 and we can't deviate from that because people may be
- 10 traveling to that. So as we get ready to break
- 11 here, we may need to make a few decisions about
- 12 whether you want to move deliberations on the
- 13 recommendations up ahead of the public comments and
- 14 then reconsider if there's something that will
- 15 change our mind or reevaluate it if --
- 16 MR. DAVE WAHUS: Legally we can do
- 17 that.
- MR. BRUCE SHUPP: Very good. So
- 19 let's move on with Kate, and your questions with
- 20 Kate, and lunch, and then we will go from there.
- 21 Kate?
- DR. KATE JACKSON: Thank you. First

- 23 of all, I wanted to get into the record what I said
- last night with respect to how much TVA appreciates
- 25 the work of the Council. I know we keep saying

- 1 that. The Board has signed a Board action to renew
- 2 the Council, and we will begin the process in the
- 3 next day or so of asking the Governors of the seven
- 4 states to either nominate or renominate their
- 5 nominees for the next Council.
- 6 And for all of those of you who are
- 7 not appointed by the governors, we hope that you
- 8 will decide to stay on with us. We want all of you
- 9 to stay on. Though, if any of you decide not to, we
- 10 will look for alternative appointments, and again,
- 11 we're looking for balance making sure we have a
- 12 broad representation of issues, et cetera, and we
- 13 hope that the meeting -- the next meeting will be in
- 14 the Spring, although, you will remember how long it
- took the last time to get all the appointments
- 16 together and actually make the appointments. So

- 17 we're asking the Governors to respond to us by the
- 18 first of March, and we hope that we can move forward
- 19 expeditiously.
- The Board's response of record from
- 21 the August recommendations, which Skila interacted
- 22 with you on in October, are in front of you. We
- 23 believe that they represent and respond to the
- 24 discussions that we had at that October meeting.
- 25 If, after you have read them, you

- 1 have any questions or issues, you know, please make
- 2 sure that you let us know that. We think that we've
- 3 adequately represented all of those issues but make
- 4 sure that we have.
- 5 We have obviously received the
- 6 recommendations that you gave to us in October, and
- 7 we have reviewed them and I am ready to discuss
- 8 them. All the Board members were unable to attend
- 9 today and they send their regrets. And particularly
- 10 Skila, who has established such a good relationship

- 11 with you, is really sorry that she can't be here.
- 12 And I just spoke with her on the phone, and she said
- 13 to say, hello, and she hopes that I can be her, and
- 14 I'm sure I can't be but I will do my very best.
- 15 Your first recommendation was in the
- 16 form of an addendum to your May '01 recommendations
- on TVA's integrated management of the river system.
- 18 The first in those is that you recommended the
- 19 consideration of changing the winter pool levels
- 20 from 354 to 355 on Kentucky to aid navigation of the
- 21 waters below Pickwick, that we add that into the
- 22 reservoir operation study.
- The ROS will evaluate the benefits
- 24 provided by that current channel depth on the
- 25 Tennessee River and will determine if greater value

- 1 can be gained for the stakeholders. This review
- 2 will include that incremental increase and decrease
- 3 in the channel depth, and as David alluded to, we
- 4 have to work closely with the Corps of Engineers,

- 5 recognizing that Kentucky and Barkley are attached
- 6 with that channel and we do -- we will have some
- 7 constraints in that evaluation. So although we will
- 8 include that, it's not exactly clear how that will
- 9 work, given that there are issues in navigation.
- DR. STEPHEN SMITH: Kate, for those
- 11 of us who are a bit slow, where actually are you on
- 12 the paper?
- 13 DR. KATE JACKSON: I don't have that
- 14 paper in front of me. Think I am on the -- hang on
- 15 one second.
- 16 Are you looking at the one in front
- of you, the letter to Bruce Shupp?
- DR. STEPHEN SMITH: Yes.
- DR. KATE JACKSON: You're looking at
- 20 the wrong page. This is the response of record to
- 21 the recommendations that you made to us in August
- 22 that Skila reviewed with you in October.
- DR. STEPHEN SMITH: Okay.
- DR. KATE JACKSON: I'm not talking
- 25 about those. I am talking about the recommendations

- 1 that you gave to us in October, those are the
- 2 biodiversity, and then these two additions to the
- 3 ROS.
- 4 DR. STEPHEN SMITH: We don't have
- 5 those in writing?
- DR. KATE JACKSON: They are in your
- 7 book if you brought your book.
- 8 MR. DAVE WAHUS: New copies of that
- 9 were not placed on the table.
- 10 MR. GREER TIDWELL: So this is not a
- 11 written response.
- 12 DR. KATE JACKSON: This is our verbal
- 13 interaction with you. Pretend I'm Skila, if you
- 14 can.
- MR. GREER TIDWELL: Pretend we
- 16 understand the process.
- DR. KATE JACKSON: So what I'm
- 18 doing --
- MR. GREER TIDWELL: We have got the
- 20 recommendations maybe somewhere in our pile from
- 21 last meeting and you're just talking about them?
- DR. KATE JACKSON: Right. Okay.

- 23 MR. GREER TIDWELL: Give us a minute
- 24 to get our recommendations back in front of us.
- DR. KATE JACKSON: Okay. So this on

- 1 is 354 to 355 on Kentucky included in the ROS. Our
- 2 intention is to do that with the caveat that David
- 3 also mentioned earlier, which is there are going to
- 4 be some constraints and limitations placed on us at
- 5 the mouth of the river because of the interaction
- 6 with the Corps of Engineers between Kentucky and
- 7 Barkley. Okay. Lee, are you with me?
- 8 MR. LEE BAKER: Uh-huh.
- 9 DR. KATE JACKSON: Any questions on
- 10 that? Any further discussion? Okay.
- I will move to the second -- you
- 12 recommended that we include in the TVA reservoir
- 13 operations study consideration of the flow
- 14 requirements on the upper Ocoee, including a cost
- 15 benefit analysis approach for river recreation and
- 16 economic development.

- 17 The 1997 upper Ocoee River Corridor
- 18 Recreation Environmental Impact Statement, that's
- 19 the one that we did on that upper -- on that whole
- 20 Ocoee corridor identified the environmental and
- 21 economic impacts of releases on the upper Ocoee.
- As a result, TVA agreed to setting
- 23 aside 74 days of water releases each year for
- 24 recreational use based on the willingness to pay
- 25 either by the outfitters or by events planners. The

- 1 ROS will do a comprehensive review of TVA's
- 2 operating policies and will consider programmatic
- 3 changes, changes to upstream operations, operations
- 4 of Blue Ridge, for example, could affect the
- 5 availability of water on the Ocoee. So there may be
- 6 an impact on that 74 days. We don't know what that
- 7 is.
- 8 We will study that in this process.
- 9 We do not intend to open the EIS that we did on the
- 10 Ocoee study back up to the begin discussions again

- 11 on the costs and benefits for the rafters on that
- 12 piece of property.
- So what we will do is a comprehensive
- 14 review examining upstream water, because of Blue
- 15 Ridge, that will have an implication on the Ocoee,
- 16 we will evaluate that.
- MR. GREER TIDWELL: I have got a
- 18 question, and maybe it was covered in the last
- 19 meeting and I can find it out later, but as I read
- 20 through this discussion with the Ocoee outfitters,
- 21 one thing that did strike me, and I don't remember
- 22 the answer to it, is the equities of charging for
- 23 the use of that water for one type of recreation and
- 24 not charging, if you will, boaters on the lake
- 25 during the summer for their recreation and the use

- of that water being held back, remind me about what
- 2 the answer is.
- 3 DR. KATE JACKSON: Okay. And there
- 4 are also issues that in other places in the country,

- 5 in fact, people don't get charged for the use of the
- 6 water for rafting. The case of the Ocoee, which is
- 7 different than everywhere else, is if we let the
- 8 water downstream for rafting we can't use it, not
- 9 one drop, not one single speck, for the production
- 10 of hydropower.
- 11 The reason is because of the flume.
- 12 What we do is we completely bypass the riverbed and
- 13 the water goes down the flume, down the penstock, we
- 14 generate power. So in that case it is preclusive of
- 15 multipurpose use.
- In the case of a reservoir where
- 17 people are boating, they're fishing, there's
- 18 hydropower, there's flood control space, there's
- 19 navigation channelled up, it's multipurpose use. In
- 20 the case of Ocoee, when the rafters are rafting,
- 21 they do one thing, they raft.
- MR. GREER TIDWELL: Got you. So
- 23 those head feet of water the boaters are using in
- 24 the summer we still get to generate power with those
- 25 and we don't get to --

- DR. KATE JACKSON: That's exactly
- 2 right. That's why the Environmental Impact
- 3 Statement that we did on the Ocoee required payment.
- Now, if you're an individual kayaker
- 5 you don't pay. It's kind of -- you just go out when
- 6 there's water, so you're doing that, too. So there
- 7 are other uses. There is still fishing there, they
- 8 don't pay for it, but our agreement was we would let
- 9 those 74 days be set aside based on the willingness
- 10 to pay by those rafters.
- 11 And we did give some water away and
- 12 there was some long-term agreement for cost share so
- 13 that those rafters, the outfitters particularly and
- 14 the events planners, would have some time to develop
- 15 their business and develop some sort of a
- 16 methodology to pay, and we're coming to the end of
- 17 that period now.
- MR. AUSTIN CARROLL: Dr. Jackson,
- 19 just for clarification, the recommendation was to
- 20 include in the study a cost benefit analysis
- 21 approach for river recreation and economic
- 22 development. How are you reacting to that? One

- 23 more time to make sure I understood that.
- DR. KATE JACKSON: It's very
- 25 complicated, and I apologize for that. What we will

- 1 do is a programmatic review of the water, which
- 2 means we will look at the levels on Blue Ridge. We
- 3 will look at the impact of releases on Blue Ridge.
- 4 We will look at the impact of use on those 74 days
- of having them set aside, we're assuming they're set
- 6 aside, but the impact on those if there are upstream
- 7 changes.
- 8 If after all of this is done, if the
- 9 rafters or other users of that reservoir want to
- 10 come back and specifically look at tactical use on
- 11 Ocoee, we will have to go back and do that
- 12 separately because we're doing a bigger programmatic
- 13 review, looking at the flows from Blue Ridge down
- 14 into the main stem and what the impacts are there.
- 15 So what we don't intend to do is open
- 16 the cost payment portion of the EIS, just the days.

- 17 Can we maintain the days and deal with issues on
- 18 Blue Ridge, which have been raised here, can you
- 19 leave those up longer, what are the impacts of that,
- 20 what are the power impacts, what are the flood
- 21 control impacts, what are the recreation impacts,
- 22 flat water up on Blue Ridge, so the programmatic
- 23 kinds of things will be looked at, but we don't want
- 24 to -- we don't want to set aside the existing EIS on
- 25 the Ocoee entirely.

DR. STEPHEN SMITH: A clarification,

- 2 Kate, the not being conversant in the details of
- 3 this, is it safe to say that the economic analysis
- 4 on the cost benefit that is applied to, say, Douglas
- 5 will be the same economic cost benefit analysis that
- 6 is applied to the benefits that would be gained from
- 7 river rafting recreation on the Ocoee? In other
- 8 words, are you comfortable in your mind that you are
- 9 treating both constituents equally across the board
- 10 and are they going to see it that way?

- DR. KATE JACKSON: Let me sort of
- 12 caveat my answer. Will the assumptions be the same
- and will the analyses use the same basic
- 14 fundamentals of economic analysis, the answer is
- 15 yes. Will it exactly be the same, I don't think we
- 16 know that yet because there are so many individual
- 17 implications that are different, but the
- 18 assumptions --
- 19 DR. STEPHEN SMITH: I'm not trying to
- 20 prejudge the outcome. What I'm saying is if I was
- 21 to be engaged by a rafting company and they look at
- the cost benefit analysis of how water is managed on
- 23 both sides of the dam, are you using the same
- 24 fundamental principles above and below so that when
- 25 they're arguing that they're generating this amount

- of revenue for Polk County versus what, you know,
- 2 folks are arguing for Sevier County, you know, is
- 3 it --
- DR. KATE JACKSON: The answer is yes.

- DR. STEPHEN SMITH: Okay.
- 6 MR. BRUCE SHUPP: Any more comments
- 7 or questions? Roger, does Kate's response address
- 8 the request, the recommendation?
- 9 SENATOR ROGER BEDFORD: I think so.
- 10 MR. BRUCE SHUPP: I think so, too.
- 11 MR. JIMMY BARNETT: Kate, one
- 12 question. One thing that was brought out by Kevin
- 13 Colburn talking about FERC requiring investor owned
- 14 utilities to donate water as recreation is being
- 15 given equal consideration and relicensing now, have
- 16 we ever gotten any more feedback as to where they
- 17 are requiring that?
- 18 DR. KATE JACKSON: Well, we have
- 19 specifically examined what goes on in the FERC
- 20 process at investor owned utility projects, and I
- 21 think the difference here is -- goes back to what I
- 22 talked about with respect to the water. I think
- 23 that those investor owned utilities are required to
- 24 weigh in the balance and scales of recreation as
- 25 they marginally change the value of the hydropower

- 1 produced.
- In this particular case, there aren't
- 3 any scales. You either make hydropower or you
- 4 don't. So there is a very fundamental difference in
- 5 the case of the Ocoee.
- 6 Austin?
- 7 MR. AUSTIN CARROLL: In our
- 8 subcommittee meeting, which Mr. Colburn attended, I
- 9 asked him if we would go and find those examples of
- 10 where that has taken place, and he did come back and
- 11 report to the committee, and I wish he were here,
- 12 but I believe some of other committee members can
- 13 verify that he couldn't find anything like --
- 14 exactly like the Ocoee, is that right? Miles, I
- 15 think you were at all of those meetings.
- MS. MILES MENNELL: Yes.
- 17 MR. AUSTIN CARROLL: I think he was
- 18 under somewhat of a false assumption on what, you
- 19 know, FERC required of hydroplants or whatever.
- DR. KATE JACKSON: Okay. So I will
- 21 move on, unless there is further discussion on this.
- 22 Okay.

- 23 Your other recommendations concerns
- 24 TVA's policy on improving biodiversity in the
- 25 Tennessee River system. The first was that you

- 1 recommended that TVA maintain current levels of
- 2 biodiversity in the Tennessee River system by
- 3 meeting our obligations under the Clean Water Act,
- 4 Endangered Species Act by continuing our efforts on
- 5 behalf of native species biodiversity and by
- 6 adopting no-net-loss policy for native species.
- 7 TVA agrees biodiversity in the
- 8 Tennessee River is extremely important. We will
- 9 continue to meet our obligations under the National
- 10 Environmental Policy Act, the Endangered Species
- 11 Act, the Clean Water Act, and other pertinent laws
- 12 and regulations. These actions help maintain or
- 13 enhance natural communities, both in the streams and
- on the land within the Tennessee River Valley, but
- 15 we want to emphasize that TVA is merely one player
- 16 in biodiversity and that we will continue to

- 17 cooperate with federal agencies, state agencies, and
- 18 non-governmental organizations to ensure that our
- 19 actions don't contribute to the loss of native
- 20 species.
- However, we cannot accept a
- 22 recommendation to adopt a no-net-loss policy for
- 23 native species. We agree achieving that is a
- 24 desirable goal and we agree to continue to pursue
- 25 that goal. However, our biologists and biologists

- 1 from other -- both state and federal agencies are in
- 2 agreement that there are a few species in the
- 3 region, an example is some mussels that persist in
- 4 the mature non-reproductive form and that we are
- 5 probably unlikely to be able to hold on to those
- 6 species over time.
- 7 They likely become extinct over the
- 8 next few decades, regardless of any reasonable or
- 9 practical changes that we could take on in our
- 10 reservoir system. Therefore, we're reluctant to

- 11 adopt that policy formally. We believe the approach
- 12 that we're taking though is consistent with your in
- 13 so far as practical statement provided in your
- 14 recommendation.
- 15 Ouestions?
- MR. JIMMY BARNETT: We had quite a
- 17 debate in our subcommittee about that particular
- 18 wording and elected to leave it in, but part of the
- 19 discussion focused around the fact that a
- 20 no-net-loss policy would probably be a very optimum
- 21 kind of thing to do.
- DR. KATE JACKSON: And our position
- 23 is that's a very -- very black and white statement
- 24 to make, and given the situation that we find
- ourselves in, we're reluctant to go there.

- DR. STEPHEN SMITH: Well, Kate, I
- 2 think the example that you chose of why you can't do
- 3 this based on mature individuals within threatened
- 4 populations being unable to reproduce, you know,

- 5 clearly is a good example of how, but I think the
- 6 concern is that those individuals get to that point
- 7 through this constant graying out of what needs to
- 8 be done and I quess I'm a little uncomfortable with
- 9 just the complete discounting of this without -- and
- 10 I -- I mean, I would almost want to rethink that a
- 11 little bit because it is problematic, I guess.
- 12 MR. BRUCE SHUPP: More comments?
- 13 From the back, Axel.
- 14 MR. AXEL RINGE: I just can't help
- 15 myself, Kate. The subcommittee and the Council,
- 16 when they passed this recommendation, deliberately
- 17 left in those, if you will, weasel words about
- 18 insofar as practical because we recognized that the
- 19 TVA Board might stumble on a black and white
- 20 statement as no-net-loss. So I don't know why they
- 21 have this difficulty with the way that it is worded.
- The other point I want to make is
- 23 that a no-net-loss policy does not, at least in my
- 24 opinion, make TVA or the Board legally liable if a
- 25 species does happen to be lost. It merely obligates

- 1 TVA to take whatever steps they can do to prevent
- 2 that from happening.
- 3 As an example of that sort of thing,
- 4 the Corps of Engineers has a no-net-loss policy on
- 5 preserving wetlands nationwide, but we all know that
- 6 wetlands are still being lost to the tune of tens of
- 7 thousands of acres per year, but they have -- they
- 8 have this policy which gives the -- a moral thrust,
- 9 if you will, towards their efforts towards
- 10 preserving wetlands, and I see the same thing in
- 11 this policy of a no-net-loss for native species
- 12 within the Tennessee Valley. It doesn't prevent
- 13 that sort of occurrence from happening, but it
- 14 merely obligates TVA to do what is in their power to
- 15 prevent that from happening.
- DR. KATE JACKSON: And we're
- 17 sensitive to that need. We do believe it's very
- 18 important, even though you don't interpret or the
- 19 Council doesn't necessarily interpret your
- 20 recommendation verbatim doesn't mean that others who
- 21 will come later will not, and because of that TVA
- 22 firmly believes that we should not have illusions

- 23 about our ability to maintain a no-net-loss policy.
- I would prefer us to be honest with
- 25 each other and say we will do everything insofar as

- 90
- 1 practical in our operations and in our expenditures
- 2 on the land and the water to try to attain that
- 3 no-net-loss but adopting a no-net-loss policy is
- 4 further than TVA feels we can commit.
- 5 MR. BRUCE SHUPP: More comments?
- 6 MR. GREER TIDWELL: I've got a
- 7 question about other agencies that also have
- 8 resource management responsibilities and whether
- 9 we're seeing other federal agencies adopt
- 10 no-net-loss policies beyond the wetlands.
- DR. KATE JACKSON: I can't answer
- 12 that question, but we can find out.
- 13 MR. BRUCE SHUPP: Are we at the end
- 14 of this discussion? That's the last recommendation.
- DR. KATE JACKSON: No. There's more.
- DR. STEPHEN SMITH: Well, I -- and I

- don't know what the process is here for this as far
- 18 as, you know, what -- you know, if this is just it,
- 19 you know, the Board says it's out, forget it or
- 20 whatever, but I certainly want to be on the record
- 21 that I'm unhappy and I think that, you know, this --
- 22 it wouldn't be interesting to have some sort of a
- 23 way of refining this more because I think it is
- 24 problematic.
- 25 MR. BRUCE SHUPP: We have never had a

- 1 recomment on, as I can recall, on a recommendation
- 2 that we didn't think was --
- 3 MR. GREER TIDWELL: I think the
- 4 process is that Skila, in the form of Kate, speaks
- 5 to us on behalf of the Board prior to sending us
- 6 something in writing, and I don't think the process
- 7 is now -- unless we want to take back up a
- 8 recommendation and redraft a recommendation, the
- 9 process is the public, TVA's stakeholders, have
- 10 spoken to the Board and said, we believe that a

- 11 no-net-loss policy is appropriate, and the Board is
- 12 saying, your next written document from us is going
- 13 to say, we reject adopting a no-net-loss policy.
- So the process is to inform our
- 15 stakeholders this is about to happen and see what
- 16 happens after that or continue in this discussion
- 17 and see if we can get another step in the Board's
- 18 consideration of our recommendation before it comes
- 19 back to us as a final piece of writing in a formal
- 20 response or recommendation, that's the process.
- 21 DR. KATE JACKSON: And I will take
- 22 back the comments that we hear today, and as
- 23 responsibly as I possibly can, represent the
- 24 comments that you had and go back with the Board. I
- 25 mean, the Board has approved the words I'm using

1 today. I will speak with them about your comments

- 2 and we will reexamine that as we produce the final
- 3 document response for the record.
- 4 MR. BRUCE SHUPP: Lee?

- 5 MR. LEE BAKER: Yeah. I just feel
- 6 compelled to speak up and say the entire public is
- 7 not unhappy with that wording. I'm not dissatisfied
- 8 with the approach TVA is taking on that. So I want
- 9 to be sure that the record doesn't reflect that
- 10 everybody in the world is speaking against that
- 11 wording.
- 12 You know, we talked about this at
- 13 length, and I think there is room for debate and
- 14 what's practical and what's not practical. And as
- 15 far as I'm concerned, I'm afraid of that wording
- 16 because of what others would do with it later on.
- 17 So I just wanted to be clear that I am not
- 18 uncomfortable with the stand TVA is taking.
- 19 MR. THOMAS GRIFFITH: Bruce, I want
- 20 to share Lee's feelings, I don't think that we need
- 21 to -- I mean, I concur with TVA's Board action in
- that they don't need to commit to a no-net-less when
- 23 in reality it's probably an impossibility to prevent
- 24 some species eventually from being lost, and I
- 25 totally concur in their actions.

- 1 MR. BRUCE SHUPP: Julie?
- 2 MS. JULIE HARDIN: Yes. I would like
- 3 to say that I'm totally with Axel and Stephen, and I
- 4 think Greer. I would like to go on the record as
- 5 saying that I would like this looked at twice by the
- 6 Board.
- 7 MR. W. C. NELSON: Excuse my voice,
- 8 but -- I have lost my voice this morning, but I just
- 9 want to say that I want to concur with Lee and
- 10 Thomas. In my opinion, we're going at it the
- 11 correct route. I agree with them.
- 12 MS. ANN COULTER: Well, since we seem
- 13 to be starting to line up on either side of
- 14 something, which is a little bit out of the way we
- 15 have done things, we're, nevertheless, I think,
- 16 presented with an issue which is important going
- 17 forward, as the Council may be going forward; and
- 18 that is, how do we deliver a response to TVA on a
- 19 recommendation we have made.
- The thing that troubles me about No.
- 21 1, by deleting that portion of it, although, it
- 22 appears that 2, 3, 4, 5, and so forth do go on to

- 23 say how TVA will do more than just try to maintain,
- 24 what you're left with in that statement if you take
- out the no-net-loss, is essentially business as

- 1 usual.
- 2 So I think there may be some --
- 3 something that says that we will maintain, we will
- 4 continue following the laws and so forth, but we
- 5 achieve to an additional level of protection, maybe
- 6 there's a way to do that without having the language
- 7 be so black and white that the Board just can't go
- 8 along with.
- 9 MR. BRUCE SHUPP: Is there another
- 10 hand?
- I will make a comment. I can
- 12 understand why TVA doesn't want to endorse that on a
- 13 black-and-white basis, I can fully understand that.
- 14 I just wonder -- I think what you have said is that
- 15 you philosophically adopt that philosophy.
- DR. KATE JACKSON: That's right.

- MR. BRUCE SHUPP: Well, why not word
- 18 it then that -- you say that we will accept the
- 19 no-net-loss recommendation in -- recognizing that
- 20 the recommendation is based on the statement insofar
- 21 as practical, but we must also state that we feel
- 22 that many -- many of these no-net-loss situations
- 23 may be outside of TVA's control, would that wording
- 24 make you feel better?
- DR. STEPHEN SMITH: Well, I think

- 1 with what Ann has said and what you have said,
- 2 you're getting closer. I think this sort of just,
- 3 you know, out of hand deleting this is unacceptable.
- 4 I think there needs to be some -- and again, I'm
- 5 sorry that I don't have in front of me the language
- 6 the Board is going to use to reject this provision,
- 7 so I -- you know, it's difficult for me, you know,
- 8 to adequately be prepared to respond, but I am very
- 9 uncomfortable with it.
- DR. KATE JACKSON: Two things. One

- is we're not suggesting that you delete anything
- 12 from your recommendation to TVA, that's the first.
- 13 The second, although you feel as though the TVA
- 14 Board has rejected your recommendation, TVA hasn't.
- 15 TVA has registered discomfort with it and will not
- 16 adopt a policy. Some of the other things though we
- 17 have said is that we are philosophically agreeing
- 18 with it. So I'm not suggesting that you change any
- 19 words in your recommendation.
- MS. JULIE HARDIN: Could you repeat
- 21 No. 1 that you just mentioned, Kate?
- DR. KATE JACKSON: I'm not suggesting
- 23 that you change any of the -- you want me to read
- 24 your recommendation, is that what you're asking,
- 25 Julie?

1 MS. JULIE HARDIN: No. You just

- 2 mentioned 1, 2, 3 things, could you repeat No. 1?
- 3 DR. KATE JACKSON: The first one is
- 4 I'm not suggesting that you change your wording on

- 5 your recommendation at all.
- 6 MS. JULIE HARDIN: Thank you.
- 7 MR. BRUCE SHUPP: Roger?
- 8 SENATOR ROGER BEDFORD: Mr. Chairman,
- 9 you know, this is the first time we have crossed
- 10 this bridge, but if there is strong feeling on the
- 11 Council, from my part I'm open to try to find a
- 12 little more middle ground. I am not particularly
- 13 comfortable with a black-and-white approach, but I'm
- 14 sensitive that many of these members feel that just
- 15 to delete it in its entirety with no response back
- 16 from what appears to be a pretty strong felt view of
- 17 many of the members of the Council, perhaps there is
- 18 some middle ground that can be found and that be
- 19 sent back to them as an addendum, unless Kate tells
- 20 us that's not within our purview, I don't see
- 21 anything wrong with that. That's part of the give
- 22 and take of policy making.
- MR. BRUCE SHUPP: Well, I felt when
- 24 we recommended this or developing it, that when we
- 25 put in insofar as practical that was weasel enough,

- 1 I go along with what Axel said. I think TVA should
- 2 clarify that or at least restate that they recognize
- 3 that insofar as practical is somewhat of an
- 4 absolution for putting all of the resources of TVA
- 5 into saving one mussel species, for example.
- 6 The other thing that bothered me
- 7 about that is that a decision may be made by Fish
- 8 and Wildlife Service through their process that a
- 9 species cannot be saved and that the resources won't
- 10 be put into that. Therefore, the no-net-loss will
- 11 happen, but regardless, there won't be resources put
- 12 into it.
- So these things are out of TVA's
- 14 control in many respects, and I think that if you
- 15 recognize that in your comment on the recommendation
- 16 I think it will satisfy both ends. We adopt it
- 17 philosophically. We recognize you said insofar as
- 18 practical and there may be things out of our
- 19 control, but philosophically we agree that it's an
- 20 admiral policy.
- MR. JIMMY BARNETT: You know,
- 22 Mr. Chairman, one of the reasons we put insofar as

- 23 practical in the first paragraph, that modifies
- 24 everything beyond it, and that's, Kate, what we --
- 25 the reason we put it in up there.

- DR. KATE JACKSON: Yes. And we
- 2 discussed that internally, and I think our
- 3 discomfort with it inside TVA is no-net-loss is
- 4 absolute. Insofar as practical is subjective. And
- 5 obviously, we have a disagreement. I don't think
- 6 philosophically we have a disagreement, and we will
- 7 work as we word our response to be very clear.
- And, of course, we're willing to work
- 9 with you on an ongoing basis to try to work through
- 10 this in a diplomatic way. I don't think this
- 11 Council has the ability to go back and deliberate
- 12 and add an addendum to a recommendation, given that
- 13 this is kind of the end of this Council's term.
- 14 However, that doesn't mean that we don't want to
- 15 work with each and every one of you as we move
- 16 forward to try to make this come to some sort of

- 17 resolution.
- 18 MR. BRUCE SHUPP: I think through the
- 19 discussion we're close.
- DR. KATE JACKSON: I think we are,
- 21 too.
- MR. BRUCE SHUPP: I think we're
- 23 close. It's just a matter of how you restate it and
- 24 probably your definition of no-net-loss in the
- 25 absolution of -- the absolute nature of that.

- 1 Who was up next? Greer?
- 2 MR. GREER TIDWELL: I want to go on
- 3 the record as saying I'm sorry for those mussels who
- 4 can't reproduce anymore. It's an important part of
- 5 life, and if they're missing out on that, I'm sorry
- 6 for them.
- 7 I also want to say, it seems to me
- 8 that the practical reality is that the TVA Board has
- 9 decided they would rather read in the newspaper the
- 10 TVA Board has given up on the mussels and rejects

- 11 the recommendation to adopt a no-net-loss policy as
- 12 opposed to refining in the paper an approach that
- 13 TVA is educating the public there are some mussels
- in extreme danger for which there seems to be no
- 15 practical approach to save, and I don't know what
- 16 they are, how many they are, but apparently there
- 17 are, and yet, TVA adopts the philosophy and adopts
- 18 the policy that they will do everything practical to
- 19 save biodiversity in the region, that's what the
- 20 Board has just told me, they would rather see that
- 21 in the newspaper than the other thing in the
- 22 newspaper.
- I think there's a way to draw this
- 24 back and consider it some more without that being
- what comes out in the newspaper, but that's the

- 1 practical reality of it. That's how this Council is
- 2 supposed to work, I think. And I don't mean that
- 3 we're all supposed to go run off and talk to the
- 4 newspapers, but at the point where the Board gives a

- formal response to a recommendation, that's news.
- 6 The Board is right next to that point
- 7 right now because this is the Board in person
- 8 talking about it, but they haven't put it in
- 9 writing, so we can have this discussion. That's why
- 10 I want to be on the record as saying that I think a
- 11 no-net-loss policy is the appropriate policy for TVA
- 12 with some education that there's some species out
- 13 there that may be lost already with no practical
- 14 approach to saving them.
- MS. MILES MENNELL: Can we, as a
- 16 group, amend our agenda -- this is a question,
- 17 simply a question. If we decide that we want to
- 18 draft a new recommendation and send it with our
- 19 other recommendations today back to TVA's Board, can
- 20 we, in fact, amend our agenda to include a new
- 21 recommendation that we draft this afternoon to send
- 22 back so that we can open this up to perhaps Stephen
- 23 and Greer or whoever can come up with some language
- 24 and we can act on that as a Council this afternoon
- 25 when we consider other recommendations?

- 1 MR. BRUCE SHUPP: I think we probably
- 2 could do that, but it might be simpler to have
- 3 Stephen and Greer to work with Kate on the language
- 4 of the response.
- DR. KATE JACKSON: It seems to me
- 6 we're not arguing about your recommendation. What
- 7 we're discussing is the words that the Board will
- 8 use in responding to that recommendation, and I
- 9 hesitate to encourage you to draft words for the
- 10 Board. We will obviously go back and discuss this
- 11 again, and I'm sensitive to your comments.
- MR. BRUCE SHUPP: Julie?
- 13 MS. JULIE HARDIN: I think we also
- 14 need to remember the influence that TVA has as a
- 15 leader over these other agencies who may indeed do,
- 16 Bruce, what you just said, and I think we need to
- 17 consider that whatever TVA Board accepts will have
- 18 some influence on fish and wildlife, on Corps of
- 19 Engineers, whatever, and I hate to let go of that.
- MR. BRUCE SHUPP: Any comments?
- 21 MR. GREER TIDWELL: Do I hear a go
- 22 forward plan, Kate, that our next discussion on this

- 23 will, in fact, be in the same format as this, a
- 24 discussion prior to final written response from TVA
- 25 Board?

- 1 DR. KATE JACKSON: Well, maybe Barry
- 2 can weigh in here. This Council terminates this
- 3 weekend. Clearly the next Council can take up this
- 4 issue once again. I'm hoping that we see many of
- 5 the same faces around the table, and as that
- 6 happens, we would obviously be willing to talk about
- 7 that.
- 8 What will happen next is I will go
- 9 back and my staff and I will try to lay your
- 10 comments next to the words that I have spoken and
- 11 provide your comments directly to the Board and try
- 12 to resolve in a recommended response to the Board
- 13 they can discuss seeing your raw comments next to
- 14 the original and our recommended response and then
- 15 will come the written response to you.
- MR. BRUCE SHUPP: Barry, did you have

- 17 a question?
- 18 MR. BARRY WALTON: No, unless there's
- 19 more questions from the Council.
- DR. KATE JACKSON: I mean, obviously
- 21 as we move forward with this, I'm perfectly willing
- 22 to have some off-line conversations with those of
- 23 you who are particularly troubled by this and want
- 24 to have ongoing communication.
- MR. BRUCE SHUPP: As I understand it,

- 1 let's clarify this, Greer, we haven't gotten an
- 2 official response back from TVA on our
- 3 recommendation yet. We have had a discussion about
- 4 structuring their response and our feelings toward
- 5 their response, and that formal response will come
- 6 back after the discussion that Kate has with the
- 7 Board.
- 8 So we haven't -- this concept hasn't
- 9 been rejected or the comment isn't final. So I just
- 10 want to alert everybody that -- don't run out and

- 11 say that TVA has rejected a no-net-loss policy, that
- 12 certainly hasn't been the case yet, that has not
- 13 been decided. So I think that's a plan. I think
- 14 going back and talking to the Board about what the
- 15 feelings are here is a plan and the next Council
- 16 will deal with it. I'm satisfied with that, how
- 17 about the rest of you?
- 18 All right. Sounds good to me.
- 19 DR. KATE JACKSON: I have more.
- MR. BRUCE SHUPP: We have five more,
- 21 six more.
- DR. KATE JACKSON: You recommended
- 23 that TVA improve the biodiversity of the Tennessee
- 24 River system native species' habitat needs when
- 25 planning and implementing river operations and

1 through the use of TVA's regulatory tools.

- 2 And as I said on the last
- 3 recommendation, we do agree biodiversity is
- 4 important, and as I've noted, TVA is merely one

- 5 player in this issue in this watershed.
- 6 TVA works with federal and state
- 7 agencies to address the habitat of native species.
- 8 When proposing new activities, TVA uses the NEPA
- 9 process as a decision-making tool that allows us to
- 10 avoid adverse impacts to native communities and to
- 11 enhance conditions for those native species.
- 12 In addition, during our environmental
- 13 review of 26A permit requests, TVA applies standards
- 14 and guidelines intended to avoid adverse impacts to
- 15 native communities. TVA's Reservoir Releases
- 16 Improvements Program is an example of a program that
- was designed and has been implemented specifically
- 18 to improve habitat conditions for aquatic life
- 19 downstream of our dams. This includes establishing
- 20 and maintaining minimum flows and dissolved oxygen
- 21 levels that encourage the development of more
- 22 diverse and stable aquatic communities, and we would
- 23 intend to continue that kind of programmatic
- 24 activity.
- MR. BRUCE SHUPP: Comments?

- DR. KATE JACKSON: No. 3, you
- 2 recommend that TVA partner with other agencies and
- 3 organizations and stakeholders to identify needs and
- 4 implement strategies that will improve biodiversity.
- 5 We accept this and agree that these partnerships are
- 6 critical.
- 7 An important focus of the watershed
- 8 team activities continues to be the identification
- 9 and encouragement of partnerships among local,
- 10 regional, and federal agencies and organizations to
- 11 improve water quality in the streams and reservoirs
- 12 in each area. The results of these partnerships
- 13 generally include habitat improvements and
- 14 contribute to public appreciation of the diversity
- 15 of aquatic species in the streams.
- On a regional scale TVA routinely
- 17 participates with other groups in restoration
- 18 projects, such as the reintroduction of lake
- 19 sturgeon in the French Broad River and joint
- 20 planning for the protection of natural areas, such
- 21 as the development and management of Nickajack Cave
- 22 Wildlife Refuge. These activities improve both the

- 23 protection and the public's appreciation of the
- 24 biodiversity of the Valley. So we will continue to
- 25 strive to development those partnerships as strongly

- 1 as we can.
- 2 MR. BRUCE SHUPP: Comments?
- 3 DR. KATE JACKSON: No. 4, you
- 4 recommend that TVA initiate planning and actions for
- 5 the improvement of biodiversity by taking the
- 6 leadership role with its partners in the Tennessee
- 7 Valley.
- 8 TVA commits to continuing to
- 9 encourage and participate in partnerships with
- 10 others, both government and private, and to plan and
- implement projects to approve biodiversity.
- 12 From a legislative and regulatory
- 13 perspective, no single federal agency has been given
- 14 a national leadership role in addressing
- 15 biodiversity issues. TVA recognizes the important
- 16 roles that the U.S. Fish and Wildlife Service, the

- 17 Environmental Protection Agency, and U.S. Geological
- 18 Survey, and the U.S. Forest Service currently play
- 19 in maintaining and preserving biodiversity in the
- 20 Tennessee Valley.
- Our experience has been that the most
- 22 productive and long-lasting improvements come from
- 23 that open, collaborative actions and partnerships
- 24 that you recommend. Our watershed teams and service
- 25 staffs will continue to encourage and facilitate the

- 1 formation of those groups to focus on projects with
- 2 long-term goals that preserve and enhance
- 3 biodiversity in the Valley.
- 4 MR. BRUCE SHUPP: No. 5.
- DR. KATE JACKSON: You recommend that
- 6 TVA manage its lands and waters as examples of
- 7 responsible stewardship that protects and/or
- 8 improves the region's biodiversity.
- 9 TVA is continually examining the way
- 10 it manages public lands under its control in the

- 11 Tennessee River system. TVA has a long-term land
- 12 use planning process to systematically survey public
- 13 lands around reservoirs and to identify important
- 14 resource areas that require protection and areas
- 15 suitable for various types of development. Our land
- 16 use plans include the identification of new natural
- 17 areas and other areas zoned for resource
- 18 conservations or resource management while various
- 19 development restrictions might apply.
- 20 Examples of TVA Natural Areas
- 21 designated specifically for the protection of
- 22 aquatic animals include Key Cave and Pryor Branch
- 23 Habitat Protection areas, both in Northern Alabama.
- 24 Other examples of TVA habitat
- 25 protection and improvement include stabilization of

- 1 pool levels in many reservoirs during spawning
- 2 season to enhance the survival of important fish
- 3 species and, when possible, maintaining a continuous
- 4 minimum flow downstream from Watts Bar Dam during

- 5 the breeding season to enhance spawning of sauger,
- 6 an important species.
- 7 So we could continue to do that. The
- 8 ROS will continue to examine that, particularly on
- 9 the fish species as we move through that process.
- 10 Questions?
- No. 6, you recommend that TVA sustain
- 12 its preeminent ecological expertise and data
- 13 collections and preserve TVA's institutional memory
- 14 by documenting the history of TVA's ecological
- 15 contributions to science and the Tennessee Valley.
- We agree that TVA's ecological
- 17 expertise and data are valuable. While many of
- 18 TVA's most experienced employees either are or will
- 19 be eligible for retirement in the next few years, we
- 20 are working on major workforce planning processes
- 21 that include hiring new employees, bringing in a new
- 22 generation of college recruits into TVA to learn
- 23 from our existing employees through an active
- 24 mentoring program and developing them and other
- 25 employees and strategies to retain employees.

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1 Do you want to talk about that one
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- 2 specifically before I move on to the documentation
- 3 issue?
- 4 DR. STEPHEN SMITH: Well, I mean,
- 5 maybe there's more in there because that seems to
- 6 not address the issue that -- at least the intent
- 7 that I understood this, which is -- I mean, I
- 8 understand that you've got people retiring and you
- 9 have got workforce, yada, yada, but it doesn't
- 10 seem to me that there's -- I didn't hear anything in
- 11 that statement that there's a special commitment to
- 12 the expertise on the biodiversity kind -- because,
- 13 you know, the things -- I mean, you have got several
- 14 individuals at TVA who, I think, are older that have
- 15 a significant knowledge on the -- the breath of the
- 16 biodiversity and some of the issues around it, and
- 17 I -- I didn't hear in your statement that you're
- 18 talking about assuring that that knowledge base is
- 19 specifically looked at. I heard it in a very global
- 20 sense, which is noncommittal.
- 21 DR. KATE JACKSON: I think that the
- 22 way we interpreted this was broad ecological

- 23 expertise. Did the Council mean specifically
- 24 focused on issues of biodiversity?
- MR. BRUCE SHUPP: I don't think we

- 1 did, Stephen, as I recall it, and I'm not sure that
- 2 we did, because this was one of my pet things, the
- 3 fact that their expertise and their numbers of staff
- 4 have dwindled so drastically over the last 30 years
- 5 that their point of institutional memory was gone,
- 6 that was what we were talking about, maintaining the
- 7 database.
- DR. STEPHEN SMITH: But there is --
- 9 but within the context of -- the reason that I
- 10 thought that this was appearing within the context
- 11 of a biodiversity recommendation was that -- I think
- 12 that is a global problem within TVA, within the
- 13 river system operations, probably in some other
- 14 areas, too, but I think it is especially sensitive,
- 15 I think, in the biodiversity, and, you know, maybe
- 16 it was the -- it was my understanding the intent was

- 17 particularly in that direction, being in the context
- 18 of a biodiversity recommendation because I think --
- 19 I think that otherwise we could just do a generic,
- 20 you know, TVA has got a lot of old folks that are
- 21 about to retire, you're going to lose a lot of
- institutional knowledge, but it wouldn't necessarily
- 23 need to be within the context of this particular
- 24 recommendation, but I think the biodiversity
- 25 knowledge at TVA, in my opinion, is particularly

- 1 vulnerable.
- 2 MR. JIMMY BARNETT: You mentioned you
- 3 had some more comments, Kate, about documentation
- 4 and everything?
- DR. KATE JACKSON: Yeah. But I would
- 6 really like to make sure that I am very clear on
- 7 what the Council's intent was on this
- 8 recommendation. This clarification is helpful. Is
- 9 there more?
- 10 MR. JIMMY BARNETT: I think we were,

- 11 and I agree with Stephen, thinking more about the
- 12 biodiversity is the reason we included it in a
- 13 recommendation like this. I also agree with him
- 14 that I like your history museum, I have enjoyed
- 15 going through it. More documentation, I would like
- 16 to have more documentation on my system, for an
- 17 example. I have lost some people that knew these
- 18 things, and I go back to newspaper records and I
- 19 find some reference so some of it, but I can't find
- 20 anybody that could elucidate on it.
- 21 MR. BRUCE SHUPP: I don't think we're
- 22 saying different things. My thought was that
- 23 without saving the database and without saving a
- 24 staff that can manage and understand and interpret
- 25 that database, you are never going to save the

- 1 biodiversity data, it's all in there. So all I'm
- 2 saying is it's not strictly focused on biodiversity,
- 3 it's focused on infrastructure of their data and of
- 4 their staffing.

- 5 DR. STEPHEN SMITH: Well -- but I
- 6 think there is a big distinction between in the name
- 7 of the efficiency having the data and having an
- 8 individual who has multiple responsibilities and
- 9 that just happens to be one of them, but they are
- 10 really not conversant, they really don't understand
- 11 it and not focused on it, whereas, TVA has had
- 12 individuals, I think, that have a primary focus on
- 13 biodiversity, and they are able not only to
- 14 manipulate that database but to strengthen it and to
- 15 be available, particularly when TVA is going through
- 16 discussions on NEPA documents and other things like
- 17 that so that TVA is not, in essence, outsourcing to
- 18 what is, I think, generally becoming a dwindling
- 19 knowledge base about some of this because there may
- 20 have been a pulling back from the commitment.
- 21 So my sense is that while you could
- 22 have it on a line item or on someone's work plan
- 23 that they have to do this, they may not be as
- 24 focused. And I think that my fear is that in -- as
- 25 you begin to, you know, ax the budget or increase

- 1 efficiencies, whatever terminology you want to use,
- 2 this is something that if it is not pulled out and
- 3 identified and highlighted is something that could
- 4 quickly disappear and it may be -- we maybe not
- 5 realize the significance of what we had lost because
- 6 we have not groomed a new generation until it's too
- 7 late because the erosion has already taken place.
- 8 So it was my hope that it would be
- 9 specifically dealing in the context of biodiversity
- 10 focus staff, which I think TVA has some individuals
- 11 that could truly be ranked as some of the best, you
- 12 know, in the country, if not in the world, and I
- just don't know that we have a new generation of
- 14 people in the wings plotting along and whether TVA
- 15 is providing an opportunity for that knowledge to be
- 16 passed on and then people be able to continue to
- 17 build upon the good work that's being done.
- DR. KATE JACKSON: And so when you
- 19 say biodiversity expertise, you mean specific
- 20 resource area expertise, senior expertise in
- 21 particular resource areas, an etiologist, I mean,
- 22 that kind of specific as opposed a biodiversity

- 23 guru?
- DR. STEPHEN SMITH: Yeah, I mean, I
- 25 think --

- 1 DR. KATE JACKSON: Well, they are
- 2 different.
- DR. STEPHEN SMITH: And, you know, it
- 4 may be that we need to talk off-line and talk about
- 5 the specifics, but, I mean, you know -- and I can't
- 6 recall all of their names.
- 7 DR. KATE JACKSON: Sure.
- DR. STEPHEN SMITH: But I know there
- 9 are individuals at TVA that are renowned in that
- 10 way. And given that TVA is, you know, managing one
- 11 of the most biodiverse regions of the world
- 12 literally, I think that it is appropriate for TVA to
- 13 have that kind of expertise on staff because the
- 14 decisions that are made by TVA in this -- I mean,
- 15 we're not talking about -- I mean, we're talking
- 16 about a biologically diverse hot spot in the world

- 17 that is within TVA's management control, and I think
- 18 it is appropriate for TVA to have that kind of
- 19 expertise on staff, yes.
- 20 DR. KATE JACKSON: That's helpful.
- 21 Thank you.
- MR. BRUCE SHUPP: That's good, very
- 23 good. Anybody else?
- DR. KATE JACKSON: The next piece of
- 25 this was the issue of documentation. It's state of

- 1 the art to standardizing document processes so that
- 2 as you have new employees come in, they can get
- 3 trained quickly on the processes that are used.
- We're going through a comprehensive
- 5 effort to document our processes to ensure that we
- 6 retain the critical knowledge of how things work,
- 7 that's kind of the standard underpinning of how
- 8 we're moving forward, not to slash budget but to get
- 9 more efficient.
- 10 With regard to ecological data

- 11 specifically, TVA collects information about all
- 12 parts of the Tennessee River watershed and maintains
- 13 several databases that allow this information to be
- 14 retained, reviewed, and analyzed. The TVA Regional
- 15 Natural Heritage database includes information about
- 16 endangered and threatened species, natural areas and
- 17 other sites with unique features.
- 18 We intend to maintain that database
- 19 and enhance it's usefulness going forward. That is
- 20 slightly different than the issue that Jimmy raised
- 21 a few minutes ago with respect to communicating and
- 22 documenting that history for public consumption.
- 23 Did the Council specifically address
- 24 that issue?
- MR. JIMMY BARNETT: I don't think we

- 1 have talked about the public -- in essence, we were
- 2 mainly thinking about the practical.
- 3 DR. KATE JACKSON: Okay. Thank you.
- 4 MR. JIMMY BARNETT: If I am wrong,

- 5 say so.
- 6 MR. BRUCE SHUPP: Axel?
- 7 MR. AXEL RINGE: Kate, I think part
- 8 of the discussion when we came up with this
- 9 recommendation was the desirability of TVA not only
- 10 documenting this day-to-day information for its own
- 11 uses but to use it or have it available for use as
- 12 an educational tool for all of TVA stakeholders.
- 13 A lot of the eight million people
- 14 within TVA's region don't fully appreciate what TVA
- does, has done, and will do in the future, and the
- 16 reason they don't appreciate that is because they
- 17 don't know. And this is particularly one area where
- 18 we think it would be in TVA's self interest, if for
- 19 no other reason, than to be able to have
- 20 documentation on hand that would make people more
- 21 aware of what TVA's activities and expertise in this
- 22 area is.
- MR. BRUCE SHUPP: Roger?
- 24 SENATOR ROGER BEDFORD: Thank you,
- 25 Mr. Chairman. It was specifically my thought that

- 1 it would be available to the public, for
- 2 universities, for stakeholder groups to be able to
- 3 access for educational purposes, and that this is
- 4 something that would aide TVA's mission and not be a
- 5 hinderance to the TVA mission, and that was my
- 6 recollection and view on that matter.
- 7 MR. BRUCE SHUPP: Steve?
- 8 DR. STEPHEN SMITH: I don't have
- 9 anything on other -- on that specifically. So my
- 10 statement is, I think, more global about the
- 11 recommendation.
- 12 MR. BRUCE SHUPP: Let's go on to the
- 13 specifics of the awareness campaign.
- DR. STEPHEN SMITH: Well, I guess
- 15 what -- given that there's been new Board members
- 16 added, I guess this is just a generic question to
- 17 Kate, do you feel that the executive committee and
- 18 the Board understands or has ever been briefed or
- 19 fully appreciates the -- the growing awareness about
- 20 the Tennessee River Valley being a global hot spot,
- 21 I mean, is that -- do you think that is something
- 22 that is in their overall sort of -- I mean, of

- 23 information that they -- they are aware of? I mean,
- 24 is it something that has ever been, I guess,
- 25 discussed or anything?

- DR. KATE JACKSON: Yes, we have
- 2 discussed it. Yes, we do briefings on issues of
- 3 that nature either in the general programmatic arena
- 4 or on specific projects. When there are specific
- 5 requests in front of us, we talk about that either
- 6 on that particular tract or the implications that it
- 7 has in a more regional nature. You're asking me to
- 8 tell you what's in the mind of the executive
- 9 committee --
- 10 DR. STEPHEN SMITH: No. No. I'm
- 11 just trying to understand -- I mean, there have been
- 12 some new graphical visual representations of our
- 13 region, the World Wildlife Fund and some other
- 14 scientific groups have really begun to identify some
- 15 of the habitat within the Tennessee Valley and is
- 16 especially critical for aquatic species, and I'm

- 17 just wondering if that is conveyed in a way that
- 18 they can appreciate it or does it just come up in
- 19 the course of, you know, sort conversations and, you
- 20 know, projects and stuff? I mean --
- DR. KATE JACKSON: They have seen
- 22 that material.
- DR. STEPHEN SMITH: Okay.
- MR. JIMMY BARNETT: Kate, I had a
- 25 conversation with a new Board member the other

- 1 morning, and I mentioned or asked him if he had seen
- 2 this interactive program that you showed us on the
- 3 automatics of the river, taking into account all of
- 4 these particular parameters, I don't think he knew
- 5 what I was talking about. So I suggested to him he
- 6 might want to see it because it was a good thing.
- 7 So if he says something, that's what I had reference
- 8 to.
- 9 DR. KATE JACKSON: Thank you.
- MR. BRUCE SHUPP: Any more comments?

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DR. KATE JACKSON: No. 7, you
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- 12 recommend that TVA engage in a public awareness
- 13 campaign to make the Tennessee River Valley
- 14 residents aware of extraordinary native biodiversity
- of the region and TVA stewardship efforts.
- We agree to review our communications
- 17 and environmental education material to look for
- 18 opportunities to actively teach about the scientific
- 19 concepts underlying native biodiversity in the
- 20 watershed. This topic will receive added emphasis
- 21 in materials that we develop for use in community
- 22 education delivered by scientists assigned to those
- 23 watershed teams that are out there communicating on
- 24 a daily basis and for materials that may be
- 25 developed for K through 12 educational purposes. We

- don't currently have a plan, but that's our intent.
- 2 MR. JIMMY BARNETT: I strongly
- 3 support going to the schools in Alabama. We have
- 4 had a public water week every year for the last four

- 5 years. It's received enthusiastic response all over
- 6 the state. It's sponsored by ADEM and a lot of
- 7 other particular places. I have had parents come to
- 8 me and say, hey, they appreciated us sponsoring that
- 9 particular thing because it made them more aware
- 10 because, as you know, if our kids get interested in
- 11 something we automatically wind up being interested
- 12 in it.
- DR. STEPHEN SMITH: Yeah, I want to
- 14 reinforce that and maybe -- you know, again, I
- 15 believe it's one thing to consciously go about
- 16 activities that cause, you know, the loss of species
- 17 that are irreversible. I think there's no excuse to
- 18 do it in ignorance, and I think the TVA has a
- 19 special responsibility to articulate and communicate
- 20 the responsibilities that it has inherited as the
- 21 keeper.manager of the fifth largest river system in
- 22 the country.
- 23 And if it is, indeed, a biological
- 24 hot spot, I think it should be -- TVA should be
- 25 proud of that and it should be communicated in all

- 1 kinds of ways, and I think educating the kids is
- one, but I think there are probably other
- 3 opportunities for TVA to educate and highlight the
- 4 biological significance of this responsibility
- 5 and -- because if we know we're doing it and people
- 6 want to walk down that path consciously, it's one
- 7 thing. If we do it because we just are ignorant of
- 8 the fact that we're doing it, I think that's
- 9 unexcuseable.
- 10 MR. BRUCE SHUPP: A comment to the
- 11 potential future members of the second iteration of
- 12 the Council is that we may want to think about a
- 13 recommendation to TVA on an information and
- 14 education program. We have mentioned this so many
- 15 times throughout our comments that here's an agency
- 16 doing a lot of good things for a lot of parts of the
- 17 life of the people in this region and for the
- 18 resources of this region and getting kicked around
- 19 no matter what it does in many cases, and I think
- 20 that the Council should really think about how we
- 21 can recommend where to go with some public
- 22 information in that process. That's something to

- 23 think about for the coming meetings.
- 24 Any more comments?
- Thank you very much, Kate. Let's go

- 1 enjoy lunch. We will be back promptly at -- let's
- 2 make it a quarter after 12:00 and we will move on
- 3 with deliberating on some of the recommendations.
- 4 (Lunch recess.)
- 5 MR. BRUCE SHUPP: Okay. Let's take
- 6 our seats, please. Okay. We're going to begin the
- 7 discussion on the water quality subcommittee
- 8 recommendation for water use management. This -- of
- 9 course, this discussion leads subsequently to our
- 10 vote on acceptance and moving it on to a solid
- 11 recommendation. We have a quorum. We have a
- 12 quorum. Opening discussion on the water use
- 13 management recommendation.
- MR. DAVE WAHUS: Last night when we
- 15 were in the museum I crashed the space shuttle when
- 16 I tried to land it in that simulator, and then I

- 17 tried landing the lunar module twice and I crashed
- 18 it both times. So I hope my luck has changed --
- DR. KATE JACKSON: Stand back.
- MR. DAVE WAHUS: -- today as we
- 21 continue. I really enjoyed that last night, that
- 22 was a lot of fun.
- Okay. Recommendations on the water
- 24 quality -- discussion on the water quality
- 25 recommendations. I will not review the background.

- 1 The three recommendations are up here and I will
- 2 open the floor now for any discussion that -- Miles?
- 3 MS. MILES MENNELL: I would like for
- 4 us to consider changing in No. 1, under planning, I
- 5 would like to rewrite that first sentence.
- 6 MR. DAVE WAHUS: The first sentence?
- 7 MS. MILES MENNELL: Uh-huh, and have
- 8 it read, TVA should take leadership on water
- 9 management and regulatory issues in the Tennessee
- 10 Basin by convening a basin-wide partnership to

- 11 provide for coordinated -- insert education and
- 12 planning.
- MR. DAVE WAHUS: I am going to put it
- 14 up here just for the --
- MS. MILES MENNELL: Okay. Education
- 16 and planning, and then I would like to replace the
- 17 word "between" with "among."
- MR. DAVE WAHUS: The word right here?
- MS. MILES MENNELL: Make that among,
- 20 among all the states cooperatively.
- MR. DAVE WAHUS: We'll put that in
- 22 for consideration.
- 23 SENATOR ROGER BEDFORD: I don't have
- 24 any heartburn on that.
- MR. DAVE WAHUS: Any of it -- any

- 1 discussion on that? Any comments? Can you see that
- 2 there? Take out the word "between" and put the word
- 3 "among" in.
- 4 SENATOR ROGER BEDFORD: Let's go with

- 5 it, Mr. Chairman.
- 6 MR. DAVE WAHUS: No objection to
- 7 that. Any further discussion on any of these three
- 8 recommendations? Do I hear any opposition to
- 9 presenting these three recommendations to TVA? I
- 10 guess my luck changed. Mr. Chairman, you have three
- 11 recommendations then to go to TVA.
- MR. BRUCE SHUPP: Thank you.
- 13 MR. DAVE WAHUS: Then the other
- 14 recommendation is the legislative action committee
- 15 recommendation, and I would open the floor for any
- 16 discussion you might have here. Miles, your name is
- 17 still up, did you want to comment?
- MS. MILES MENNELL: No, not yet.
- 19 SENATOR ROGER BEDFORD: I thought the
- 20 recommendation to remove the last sentence -- or the
- 21 discussion about the moving the last sentence in the
- 22 second paragraph of this good report would be
- 23 appropriate, and I would like to urge consideration
- 24 of that.
- MR. DAVE WAHUS: You're talking about

- 1 the one that starts here, this recommendation?
- 2 SENATOR ROGER BEDFORD: Yes, sir.
- MR. AUSTIN CARROLL: Okay. I don't
- 4 have a problem with that.
- 5 MR. BRUCE SHUPP: It's speculative.
- 6 MR. DAVE WAHUS: Other discussions?
- 7 Anything else on this recommendation at all? Do I
- 8 hear any opposition to removing -- to adopting these
- 9 recommendations with that last sentence removed?
- 10 Mr. Chairman, you have a second recommendation.
- 11 Thank you. I believe that concludes
- 12 this part of the discussion.
- MR. BRUCE SHUPP: It concludes your
- 14 part of the dance, huh?
- 15 MR. DAVE WAHUS: Yes. I will sit
- 16 down.
- 17 SENATOR ROGER BEDFORD: He landed the
- 18 shuttle.
- MR. DAVE WAHUS: I did something
- 20 right.
- 21 MR. BRUCE SHUPP: All right. We're
- 22 now 40 minutes ahead of schedule for the public

- 23 comment period. There is literally nothing left on
- 24 our agenda except discussion of adjournment,
- 25 comments about the Council. Any order of business

- 1 you would like to bring up before we go into the
- 2 public comment period, which we must adhere to at
- 3 1:00. 1:00 is when we advertised it and we have to
- 4 make sure and wait and see if anyone comes to speak.
- 5 Comments from anybody? Austin?
- 6 MR. AUSTIN CARROLL: I would like to
- 7 ask a question of TVA. I had a constituent ask me
- 8 about this a couple of days ago and we probably went
- 9 over it at some point, but I have forgotten what the
- 10 answer is. In regard to the lands that TVA has in
- 11 its possession and manages, what is the timber
- 12 harvesting policy now that -- or what is TVA doing
- in the way of timber land management?
- MS. BRIDGETTE ELLIS: As far -- you
- 15 know, in Land Between the Lakes we had a fairly
- 16 discrete policy there. On the actual lands around

- 17 the reservoir we have about 328,000 acres across the
- 18 valley and of that about 150,000 of that is managed
- 19 for natural resource management. So that is all of
- 20 those multiple purposes for timber, for wildlife
- 21 management, all of those different types of things.
- 22 If you were to ask me do I have an active timber
- 23 management program, I would say no.
- 24 And what we are -- our process is,
- 25 it's very similar to our lands planning process, in

- 1 that we work with specific stakeholder groups and
- 2 interest parties that are interested in individual
- 3 tracts and compartments and talk about, what are the
- 4 long-term natural resource type needs that they have
- 5 and what kinds of things would they like for us to
- 6 do there.
- 7 So, for example, what we might do is
- 8 do a wildlife habitat opening for quail or a
- 9 wildlife habitat opening for different types of
- 10 species and those things, but I don't routinely go

- in and inventory timber, understand what my Basal
- 12 area, understand what my board foot volume is and
- then come up with a long-term timber management
- 14 plan, we're just not doing that.
- MR. AUSTIN CARROLL: I guess a
- 16 question would be, would there be any opportunity
- 17 for, you know, revenue associated with, you know,
- 18 timber harvesting and would it make any sense to,
- 19 you know, maybe be looked at, you know, contracting
- 20 that out, you know, say to -- I know Westvaco is a
- 21 company that's very good in timber lands management
- 22 and they manage it for, you know, different reasons,
- 23 wildlife, and things like that in combination
- 24 request timber harvesting. I didn't know if TVA had
- 25 looked at that kind of thing and is there an

- 1 opportunity there.
- MS. BRIDGETTE ELLIS: Yeah, there
- 3 would be an opportunity there, I'm sure. Let me
- 4 give you a couple of examples. This recent pine

- 5 beetle infestation that we have had across the
- 6 eastern part of the Valley, that was a situation
- 7 where we did actually go in and harvest a lot of
- 8 pine trees, and mainly that was because of the
- 9 safety issues, but to go a head and get that and try
- 10 to get some kind of merchantable value out of that
- 11 we went ahead and did that for a lot of those pine
- 12 stands because they were being lost.
- 13 As far as developing a revenue source
- 14 off of the timber land, that's not one of my
- 15 priorities and that's not one thing that our
- 16 stakeholders say they think is important about those
- 17 remaining public lands around the area. And
- 18 remember, a lot of the tracts that we manage now are
- 19 very small, and so it's not even economically
- 20 feasible to hire a contractor that really wants to
- 21 even come in and get into merchantable timber
- anyways.
- MR. AUSTIN CARROLL: That's the kind
- 24 of thing I was wondering about, if it made any
- 25 sense, because I knew it was just -- you know,

- 1 you've got parcels here and there, but I didn't know
- 2 if -- you know, if you looked at the whole thing
- 3 whether that had any opportunity there or not. So
- 4 thank you.
- 5 MS. BRIDGETTE ELLIS: I really don't
- 6 have a lot of very large tracts anymore in terms of
- 7 that, so it's very difficult.
- 8 MR. BRUCE SHUPP: Roger?
- 9 SENATOR ROGER BEDFORD: Mr. Chairman,
- 10 while we're taking some thoughts and comments and
- 11 all issues obviously are local in some form or
- 12 nature, I hope that, Kate, you and the TVA Board
- 13 will look at the economic development opportunity
- 14 presented by the Alabama Retirement Systems'
- proposal to build a \$50,000,000 golf course there in
- 16 Muscle Shoals as part of their economic development
- 17 plan.
- 18 I know that TVA is taking public
- 19 comment at this time about the Retirement Systems'
- 20 proposal. But as one of the stakeholders in that
- 21 area, I think it would mean a great deal to our
- 22 economy and also further enhance TVA's good

- 23 reputation as a partner in the development in the
- 24 area.
- DR. KATE JACKSON: For those of

- 1 you -- I will just give a little background. There
- 2 is a proposal from the communities in Muscle Shoals,
- 3 kind of a groundbreaking proposal actually, which
- 4 had been signed by all the mayors, all the county
- 5 executives in the Shoals area, Economic Development
- 6 Association, and I don't think there's ever been
- 7 anything that group has agreed on.
- 8 SENATOR ROGER BEDFORD: Correct,
- 9 until now.
- 10 DR. KATE JACKSON: That's really
- 11 wonderful news. And the proposal is to accept a
- 12 proposal from Dr. Bronner who is the manager of the
- 13 Shoals -- or the Alabama Retirement System to build
- 14 a Robert Trent Jones Golf Course on a piece of
- 15 property that is currently part of the Muscle Shoals
- 16 TVA reservation and to, in addition, have 15 acres

- on the other side of the dam, build a hotel on that,
- 18 and that the total request is on the order of a
- 19 little more than 700 acres of land.
- 20 And what we are currently doing, we
- 21 have a Notice of Intent in the Federal Register
- 22 starting last Friday for 30 days to take public
- 23 comment. There will be public meetings the 11th and
- 24 12th of February in the Shoals area to make sure
- 25 that we get everything that the local community

- 1 stakeholders want to have evaluated in this process.
- 2 It's an environmental review at this
- 3 point. At the end of that 30-day process we will
- 4 determine whether it has to be an EA or an EIS and
- 5 we will move forward trying to evaluate that land.
- 6 There are some rich cultural resources there.
- 7 There's a small wild area. There's a natural trail
- 8 system, about 2.7 miles, that's part of the national
- 9 trail system. So there are competing uses of that
- 10 piece of property, and the public relatively split.

- 11 Many hold Roger's perspective but
- 12 many believe that that's the inappropriate use of
- 13 that piece of land. They don't quarrel with the
- 14 golf course, they quarrel with the spot.
- 15 Dr. Bronner doesn't want to consider any other spot,
- 16 so it's either there or nowhere, and we are
- 17 proceeding as expeditiously as we can to examine
- 18 that.
- 19 DR. STEPHEN SMITH: Kate, I don't
- 20 want in that -- just a clarification on that. There
- 21 was a period where there was some concern about TVA,
- 22 in essence, selling off its public assets to
- 23 developers for profit making, whatever, given, you
- 24 know, that TVA land was acquired in public interest,
- 25 and this, that, and the other, was there -- is there

- 1 a policy, I mean, about -- if that land was to be
- 2 transferred, would there be almost like a picking up
- 3 of another -- or would TVA just be out 700 acres?
- DR. KATE JACKSON: You asked about

- 5 three questions in there. I will try to get them
- 6 all. If I miss one, get me back.
- 7 First of all, there is -- there is no
- 8 firm corporate statement on exactly what we will do
- 9 with every piece of land. There is a policy that we
- 10 use that is a statement by the Board which, of
- 11 course, had different members when the statement was
- 12 made, a statement by the Board that we do not intend
- 13 to release any additional public land. So, you
- 14 know, that is obviously something that's a
- 15 groundwork for us to work from. That is not
- 16 something that cannot ever be changed or
- 17 recontemplated.
- The no-net-loss issue is the
- 19 maintaining gain policy, which was part of the
- 20 shoreline management initiative, which only becomes
- 21 invoked when there are residential properties
- 22 involved. Because this particular proposal does not
- 23 contemplate having any residential property
- 24 whatsoever, maintaining gain does not apply here.
- 25 So the issue becomes the current use

- of that piece of property is for multipurpose use,
- 2 and the use for it as a golf course will be
- 3 relatively less multipurpose, that's the thing that
- 4 we need to hear from the public on.
- 5 Did I miss anything?
- 6 DR. STEPHEN SMITH: No. No. That's
- 7 good. I mean, because I -- it seems to me that the
- 8 Board had taken the position that TVA was -- as far
- 9 as its public lands was -- I mean, this is sort
- 10 of -- this constant erosion of what TVA has is --
- DR. KATE JACKSON: And I think, you
- 12 know, that statement is, gosh, we'd really like not
- 13 to, but we also recognize that, you know, those
- lands often are in prime locations and are wonderful
- 15 opportunities for economic and regional development,
- 16 and like many of the things that we're involved in,
- 17 we end up trying to do that very uncomfortable
- 18 difficult balance, and that's where we are.
- 19 MR. JIMMY BARNETT: Mr. Chairman, I
- 20 would like to, of course, echo my support of Roger,
- 21 being from that particular neck of the woods, and
- 22 the things that are going on there now, like the

- 23 trail and everything, though it might have to be
- 24 slightly altered, probably working with Dr. Bronner
- 25 as far as the design of the course could maintain it

- 1 and even make some of those things more accessible
- 2 to the public.
- 3 Some of them are hard to find right
- 4 now. I mean, you have to look for some of the
- 5 foundations of the old -- what was the name of that
- 6 fort? Anyway, the original village that was there.
- 7 I went up there looking for it and it look me an
- 8 hour to find it. So if you had to miss it with a
- 9 golf course but it made it accessible a lot more
- 10 easier, more people could take advantage of looking
- 11 at that, that's just from my standpoint.
- DR. STEPHEN SMITH: I'm just curious,
- 13 are there -- is there -- is there a view that
- 14 there's a shortage of golfing opportunities in the
- 15 Shoals area?
- 16 SENATOR ROGER BEDFORD: It's more --

- 17 not so much about golf as it is economic
- 18 development. The Retirement Systems of Alabama has
- 19 built a golf trail. And Stephen, for those of us
- 20 who are not avid golfers, and I'm not, it might be
- 21 hard to understand, but we actually have 747's full
- 22 of Japanese businessmen that are rented every summer
- 23 that fly to Mobile to play the entire trail, and
- 24 Dr. Bronner uses this as an economic development
- 25 tool to bring top corporate executives into a

- 1 particular area of the state where they play the
- 2 trails and then meet with the Chamber of Commerce,
- 3 meet with the economic development people while they
- 4 are there.
- 5 This was a tool we used with
- 6 Mercedes, we used it with Honda, and we hope to use
- 7 it with Hyundai to get those plants into our area.
- 8 And this is -- would -- and there is no such
- 9 comparable facility in Northwest Alabama, there is
- 10 one here in Huntsville, but it has residential

- 11 development all around it. This one would have no
- 12 residential development around it but would be a
- 13 hook, if you will, for economic development, for
- 14 tourism to help with the retirement efforts there,
- to build a retirement village there in that
- 16 community, not the golf course.
- 17 MR. GREER TIDWELL: While we're
- 18 talking about golf courses, my company,
- 19 Bridgestone/Firestone has had a little experience
- 20 with getting as much public benefit as you can out
- 21 of a golfing scenario.
- Down at the old Memphis tire plant,
- 23 which was closed down many years ago, which we no
- longer owned, we went in and hooked up with an
- 25 outfit called First Tee, which actually uses golf as

- 1 the foundation for teaching life skills, employment
- 2 skills in the community, and bringing youth to the
- 3 outdoor sport of golf as well.
- 4 And I think if there's a -- if

- 5 there's something I strongly believe in, it's public
- 6 lands for public uses, and if that's some of the
- 7 debate that's going on down there, I recommend -- I
- 8 will help you with the contacts with a group called
- 9 First Tee that may help get some more public good
- 10 out of a potential land that might seem like it's
- 11 coming out of public use.
- MR. BRUCE SHUPP: Any comments on the
- 13 golf course? Open subjects? We have got 25
- 14 minutes. Anybody have a speech they always wanted
- 15 to make and never had the time?
- 16 MR. THOMAS GRIFFITH: Keep it if you
- 17 do.
- 18 MR. JIMMY BARNETT: I can't believe
- 19 this group doesn't want to talk.
- MR. BRUCE SHUPP: We're a very shy
- 21 people. All right. I will bring up the subject.
- 22 I'm not going to make a speech, but I'll bring up a
- 23 subject. Let's talk a little bit about TVA's
- 24 potential public information and education program.
- 25 Kate, explain to us how your

- 1 communications group or your media relations group
- 2 or your public information group, whatever it's
- 3 called, is structured now and how it works within
- 4 the divisions.
- DR. KATE JACKSON: We have an
- 6 executive vice president of communications and
- 7 government relations. She is located in Knoxville.
- 8 She has the responsibility of external
- 9 communications, sort of the operational
- 10 communications activities, media relations, employee
- 11 communications, and all local and federal government
- 12 relations. So that's the relations of -- in
- 13 Washington between federal agencies, among federal
- 14 agencies, Miles, and with the Congressional
- 15 delegation and the help.
- 16 And within the communications staff
- 17 there are focus areas. Those areas are split into
- 18 sort of how the operations works. One of them
- 19 focuses on most of the power based assets. One
- 20 organization is focused on river operations and
- 21 environmental stewardship.
- 22 And actually, is Barbara still here?

- 23 She's out talking on the phone. Barbara Martocci,
- 24 who has been in many of our meetings, is the manager
- 25 of that organization. And we have some folks

- 1 that -- regionally sit with the folks and that are
- 2 responsible to help do that liaison in
- 3 communications and make sure that those
- 4 organizations are connected back to the corporate
- 5 message.
- 6 And as you know, a big organization
- 7 like TVA that has specific operational focus areas,
- 8 sometimes the fossil folks might be communicating on
- 9 an issue and the resource stewardship folks might be
- 10 communicating on a slightly different component of
- 11 that issue, so the fact that that communication is
- 12 all centralized allows us to coordinate that message
- 13 and make sure that we're always in front of the
- 14 public trying to convey a coordinated set of
- messages.
- Now, how that works with community

- outreach, environmental activities, K through 12
- 18 education, we pulled back for many years away from
- 19 most of those things. We are just now beginning to
- 20 chart our path back toward how far do we want to go
- 21 there, what kind of communication activities we
- 22 want. So actually this is a pretty good time for
- 23 you-all or folks like you to provide us someone
- 24 input and insight on that kind of activity so that
- 25 as we think about what role TVA should play in that

- 1 in this region we do it with some advice.
- MR. BRUCE SHUPP: Has there been --
- 3 in the past has there been efforts -- in the past
- 4 has there been efforts of image development?
- DR. KATE JACKSON: Yes.
- 6 MR. BRUCE SHUPP: All right. Did it
- 7 work?
- DR. STEPHEN SMITH: What was the
- 9 question?
- 10 MR. BRUCE SHUPP: In the past has TVA

- 11 focused on image development?
- DR. STEPHEN SMITH: Image development
- 13 for TVA?
- 14 MR. BRUCE SHUPP: Develop the image
- 15 of TVA in the community.
- DR. STEPHEN SMITH: Oh, yeah.
- 17 MR. AUSTIN CARROLL: The former
- 18 chairman was real active in that role.
- 19 MR. JIMMY BARNETT: Mr. Chairman,
- 20 being a power distributor like some of the others in
- 21 here, TVA did some of that and some of it was
- 22 exquisitely well done and some of it stunk.
- MR. BRUCE SHUPP: How long ago? I'm
- 24 groping. I don't know.
- DR. KATE JACKSON: Well, I think this

- 1 is a journey, not a destination, let me say that
- 2 first. I mean, I think we worked very hard -- if
- 3 you will think back to 1988 when Mr. Runyon was on
- 4 the Board we were working very hard trying to

- 5 improve efficiency, focus on our operations, get our
- 6 fossil fleet back on-line, get the nuclear fleet
- 7 back organized. So we were focused very much on
- 8 that business operations rather than focusing on
- 9 ourselves as a regional development agency. I think
- 10 that worked extraordinarily well. I also think that
- 11 maybe we took it to an extreme.
- 12 Over the past five years we have kind
- 13 of redoubled our efforts to look back to our
- 14 mission, and many of you have helped us do that with
- 15 respect to what is, in fact, the credible
- 16 differentiator that TVA provides in the marketplace.
- 17 And part of that is awesome operations as a utility,
- 18 but part of it is the heart and soul of a federal
- 19 agency, and that's a powerful, powerful combination.
- 20 And we have begun to try to turn the
- 21 aircraft carrier to talk much more eloquently about
- 22 the fact that in a deregulated market, a public
- 23 power agency, a regional development agency can
- 24 provide an opportunity to the stakeholders in the
- 25 region that an investor-owned utility can't and that

- 1 we can do things because we have the multiple
- 2 responsibilities of several federal agencies that no
- 3 single federal agency can.
- We're trying really hard to develop
- 5 and articulate that message. I think you have seen
- 6 some of that. The fact that we have the little
- 7 green CD out there, and there are some people who
- 8 know about it, is a start in that direction. Now, I
- 9 think that there's more work to be done, and some of
- 10 it will still focus on our good business operations,
- on our reduction of cost of power, of increased
- 12 reliability, but I think there's this extra
- 13 dimension of the message that we are only learning
- 14 ourselves how to articulate.
- 15 MR. BRUCE SHUPP: I think you now
- 16 have an operational culture within the organization
- 17 where I think you're talking more internally about
- 18 the good things you do and the benefits of the
- 19 things you do, and if you could just get that out
- 20 and express that publicly, I think it would be a
- 21 very beneficial thing.
- 22 SENATOR ROGER BEDFORD: Kate, could

- 23 you talk to us a little bit about how you would
- 24 envision the next generation of this Council or
- 25 Council II, whatever the proper term is, as a role

- 1 and meeting requirements and things like that?
- DR. KATE JACKSON: Oh, only two
- 3 meetings a year. Well --
- 4 MR. BRUCE SHUPP: Her nose is
- 5 growing.
- 6 DR. KATE JACKSON: Yeah. First of
- 7 all, Mayor Griffith came over and asked me during
- 8 the break, is this for two years, and I'm sorry, I
- 9 forget to say that, the Council is going to be
- 10 renewed for a two-year term.
- 11 And what we did was we kind of went
- 12 back and examined all of the things that we have
- 13 talked about over the past two years and then
- 14 thought about how do we take the next step with
- 15 respect to several things that you-all focused on in
- 16 some of those meetings.

- 17 Some of those are, how do we focus on
- 18 discussion of issues that TVA has a role in, and in
- 19 some cases a fairly strong role in, but only one
- 20 voice? And I think the biodiversity discussion this
- 21 morning is an awesome discussion of that.
- 22 And in so doing, how do we, you know,
- 23 band together -- we or you band together to discuss
- 24 that issue and then be inclusive of sort of the next
- 25 ring of stakeholders from you where you sit out to

- 1 include them in some of those regional discussions
- 2 that lead to policy development by TVA and other
- 3 state and federal agencies on those issues?
- 4 And some of examples of those, the
- 5 ones that you-all raised yourself, things like water
- 6 supply, water quality, sustainable development, you
- 7 know, biodiversity might even be one. And what we
- 8 want to do in this next Council is focus on some
- 9 issues like that so that we can have discussions
- 10 where we can, as a greater set of stakeholders, talk

- 11 about what some of those future issues may be.
- 12 So what we would like to do is
- 13 suggest that we do four meetings over that period of
- 14 two years, which we all realize will be more like 18
- 15 months by the time we get up and running,
- 16 recognizing it will take us awhile from here, and
- 17 focus them on particular issues like sustainable
- 18 development or sustainable growth or sustainable
- 19 management or regional water supply and have a
- 20 half-day Council meeting where the Council members
- 21 can actually talk about the issues, bring in
- 22 experts, ask questions, whatever, and then have a
- 23 second day more workshop like seminar, like --
- 24 conference like feel where you-all can bring in the
- 25 folks that you convene and facilitate to broaden the

- 1 discussion on a particular issue, and then hope that
- 2 we generate from that regional action on some of
- 3 those issues. So that's our suggestion.
- 4 As you-all know, the Reservoir

- 5 Operations Study will be ongoing. It will have a
- 6 public review group associated with it. I'm sure we
- 7 will have ongoing status reports, but I am assuming
- 8 that that will take much of what captured this
- 9 Council and put it over there and the ongoing
- 10 Council will be able to focus on some other issues
- 11 that Council members feel passionate about.
- 12 DR. STEPHEN SMITH: Kate, do you
- 13 envision that even though the intent would be two to
- 14 three meetings a year to do similarly what you
- 15 talked about, that the Council could call for more
- 16 frequent meetings if something came up that sort
- 17 of -- it was relative to do that, in other words,
- 18 you're not trying to -- I mean, because, you know,
- 19 we -- none of us have a crystal ball about what's
- 20 going to happen, and I think that one of the values
- 21 of the Council is the ability to respond to
- 22 circumstances, and so if you -- while you may never
- 23 exercise that, I think preserving that option --
- DR. KATE JACKSON: Yeah.
- DR. STEPHEN SMITH: -- as a

- 1 confidence enhancing -- you know, that, yes, we --
- 2 you know, we realize that X, Y & Z, but we still
- 3 preserve this to be able to do it, and I don't know
- 4 whether we come up with a policy or if the next
- 5 iteration comes up with a policy of how you trigger
- 6 that if you feel it's necessary.
- 7 DR. KATE JACKSON: My suggestion
- 8 would be to just allow it to go on the way it has,
- 9 and there's an opportunity either for the chair,
- 10 whoever he or she may be, or for TVA to request that
- 11 kind of an extra meeting.
- 12 We have not rewritten the Charter.
- 13 The Charter remains as it was. So we haven't
- 14 written in restrictions, this sort of meeting beyond
- 15 that I talked about, that's just what we're
- 16 suggesting. And that was really in response to the
- 17 water quality discussion that we had when Skila was
- 18 here, was it two meetings ago, talking about water
- 19 quality and really, you know, that these issues
- 20 ought to be discussed on a broader basis and you-all
- 21 have folks that you think should be able to be
- 22 involved and link in and network and we agree with

- 23 that.
- MR. JIMMY BARNETT: I guess a comment
- 25 I have got is the subcommittee that Stephen serves

- on, along with me, and some others around here,
- 2 still have some issues they would like to have
- 3 brought up, except that we just only had -- we had
- 4 to prioritize it, and that was an agonizing process
- 5 but we did, and that's the way we brought our
- 6 recommendations to you-all.
- 7 They still feel there's some other
- 8 things out there that need to be discussed. And I,
- 9 for one, am extraordinarily proud of the
- 10 subcommittee. It was a very diverse group of people
- and diverse opinions that worked exceedingly well
- 12 together, I would like to see them to have the
- 13 opportunity to, you know, see them have more input.
- DR. KATE JACKSON: And certainly
- 15 we're open to that. As I said last night, those
- 16 subcommittees terminate with this Council. If the

- 17 next Council chooses to establish subcommittees,
- 18 that's wonderful. It's not necessary. It's up to
- 19 the Council. And if they are on the same -- you
- 20 know, if water quality wants to go for another
- 21 round, I think that's up to the Council members, and
- 22 we will just discuss in an ongoing way how we move
- 23 forward with populating those subcommittees as we
- 24 go.
- 25 DR. STEPHEN SMITH: I quess in that

- 1 spirit, and maybe it was discussed that night, and I
- 2 apologize for not being there, is -- I understand
- 3 there are letters being sent to Council members.
- 4 Are there letters being sent to the subcommittee
- 5 members also sort of informing -- and then is it
- 6 appropriate -- well, I guess, you know, I don't want
- 7 to prejudge, but I'm just wondering, it did take
- 8 some time to assemble what we felt was a very well
- 9 put together subcommittee on water quality, and
- 10 obviously we wouldn't want to necessarily lose that,

- 11 and I'm just wondering, you don't want to prejudge
- 12 but at the same time you also don't want to discount
- 13 the work that's been done and the -- and the talents
- 14 that are available, so --
- DR. KATE JACKSON: And we struggled
- 16 with that as we moved forward, particularly with the
- 17 water quality subcommittee because you had such a
- 18 broad and different set of people around the table.
- 19 You know, I don't see any reason why we can't look
- 20 for -- if there's something special in the interim,
- 21 why we can't look for some other vehicle for an
- 22 outlet for that. I think we're perfectly willing to
- 23 do that.
- Clearly, it's under a set of
- 25 different auspices, you know, maybe more similar to

- 1 the green group than similar to the Council, but I
- 2 think there might be some opportunities for that
- 3 between now and then if you feel there's a need for
- 4 some sort of a stop gap.

- DR. STEPHEN SMITH: You know, it's
- 6 just that -- I mean, we have people like Paul and
- 7 others who are state level officials and some
- 8 federal folks and we have clearly -- I mean, they
- 9 think can get diverted and off they go, and before
- 10 you know it, it would be difficult to reassemble
- 11 them. I guess that's a conversation, Jimmy, we
- 12 probably ought to have at some level about how to
- 13 preserve what we have to some degree, but yet, not
- 14 prejudge the next iteration.
- MR. BRUCE SHUPP: Adding to that, the
- 16 water quality subcommittee was -- I mean, I have
- 17 been on a zillion of committees over the years and
- 18 worked with all kinds of professional groups, and
- 19 that was about as good a group of people as far as
- 20 working together with understanding the issues and
- 21 trying to come up with a reasonable solution, that's
- 22 one of the best groups of people I have ever worked
- 23 with, and I mean that at all levels, national
- 24 committees, task forces, regional stuff, that was
- just a great group of people, and it would be good

- 1 to keep that package together somehow. I mean, they
- 2 are really outstanding. They are givers. They give
- 3 their time. They give their ideas. They are really
- 4 givers.
- DR. KATE JACKSON: Your advisor has
- 6 regaled me with that. So John has really, really
- 7 communicated that to me in no uncertain terms. I'm
- 8 very sensitive to that and I appreciate all that
- 9 hard work, you guys back there.
- 10 MR. BRUCE SHUPP: And most of them
- 11 are here. I mean, they just come to all the
- 12 meetings. They are amazing. They put in as much
- 13 time, as does Marcellis, as the Council members, and
- 14 it's to me outstanding. It really is impressive.
- 15 Any other subjects?
- We've got seven minutes. Does
- 17 anybody sing well?
- DR. KATE JACKSON: Or badly?
- MR. BRUCE SHUPP: Or badly? Let's
- 20 take a break. Let's take a ten-minute break and we
- 21 will reassess our objectives when we come back in
- 22 ten minutes.

- 23 (Brief recess.)
- MR. BRUCE SHUPP: Okay. I think we
- 25 need a quorum to adjourn. This is the public

- 1 comment period for the Regional Council. It started
- 2 at 1:00. We have no one registered to speak.
- 3 Is there anyone in the audience that
- 4 is here who would like to speak? Is there anyone
- 5 who would like to speak?
- 6 SENATOR ROGER BEDFORD: Since I did
- 7 not have the privilege of getting up here in time to
- 8 say goodbye last night, I would like to exercise
- 9 that point of personal privilege.
- This has been an interesting journey.
- 11 It's one that was much more time-consuming and
- 12 demanding than I ever envisioned, but through it I
- think I have learned a lot and grown a lot and my
- 14 respect for TVA and its operation has grown as well.
- 15 And as I look around the room to the
- 16 ladies and gentlemen that are here, and those that

- 17 aren't with us, I think we have grown from
- 18 individuals put on a board to friends and compadres
- 19 and people who have learned to respect each other
- 20 and learn from each others' diversities and our
- 21 visions.
- 22 And Kate, I want to thank you and
- 23 your staff. I never felt like you-all were trying
- 24 to dominate or had a secret agenda as was
- 25 promulgated from time to time in the beginning of

- 1 this. I think you have been true facilitators
- 2 rather than dominators, and I want to thank you for
- 3 that. And I think it speaks well of TVA. I think
- 4 it really adheres to what this Council has been all
- 5 about.
- I want to especially thank the
- 7 integrated river management subcommittees, Jack and
- 8 everybody else who has taken the time, Tom, to be
- 9 here and travel with us, and the members, it's been
- 10 a great journey for me, and I want to thank you.

- 11 And to all of y'all, if you are ever down Jimmy and
- 12 my way, please give us a call, you've always got a
- 13 place to stay or a good meal to eat.
- 14 Thank you very much.
- MS. JULIE HARDIN: Hey, Roger, you
- 16 ought to run for office.
- MR. BRUCE SHUPP: Thank you, Roger.
- 18 And I can assure you that was the sentiments that
- 19 were voiced last night in your absence. Everybody
- 20 else said just about the same thing.
- 21 Anything else for the good of the
- 22 order?
- MR. LEE BAKER: Adjourn.
- DR. KATE JACKSON: I want to thank
- 25 the chair, we appreciate your leadership.

- 1 MR. BRUCE SHUPP: It's been a
- 2 pleasure for me, believe me, and I enjoyed working
- 3 with every one of you and am certainly proud of the
- 4 Council and very appreciative of TVA for the

5	opportunity.	so thank you.	
6		Anything else?	
7		SENATOR ROGER BEDFORD:	Safe travels
8	and God bless.		
9		MR. BRUCE SHUPP: Yep.	We are
10	adjourned.		
11		END OF PROCEEDINGS	
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4	I, Kimberly J. Nixon, RPR, the officer		
5	before whom the foregoing meeting was taken, do hereby certify that the discussion appearing in the foregoing transcript was taken by me in machine		
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21	STATE OF TENNESSEE AT LARGE.  MY COMMISSION EXPIRES APRIL 24,		
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